

# **Rother District Council**

# **FINANCIAL REPORT AND STATEMENT OF ACCOUNTS**

**2012/13**



## CONTENTS

	Page
<b><u>Financial Report</u></b>	
Foreword by the Head of Finance	2-8
<b><u>Statement of Accounts</u></b>	
Statement of responsibilities for the Statement of Accounts	9
Statement of Accounting Policies	10-29
Core Financial Statements	
Movement in Reserves Statement	30
Comprehensive Income and Expenditure Statement	31
Balance Sheet	32
Cash Flow Statement	33-34
Notes to the Core Financial Statements	35-54
Collection Fund Statement	55-57
Glossary of Terms	58
Independent Auditors report to the Members of Rother District Council	

## FOREWORD BY THE HEAD OF FINANCE

The purpose of this foreword is to provide an easily understandable guide to the most significant matters reported in the accounts. The pages that follow are Rother District Council's accounts for the year 2012/13, and include:

- **Statement of Accounting Policies** - this explains the basis of the figures in the accounts. The accounts can be properly appreciated only if the policies that have been followed in dealing with material items are explained.
- **Movement in Reserves Statement** - this shows the movement in the year on the different reserves held by the authority, analysed into "usable reserves" (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus on the provision of services line shows the true economic cost of providing the authorities services, which is shown in greater detail in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for Council Tax setting. The net increase or decrease before transfers to earmarked reserves line shows the statutory General Fund Balance before any discretionary transfers from earmarked reserves is made by the Council.
- **Comprehensive Income and Expenditure Statement** – this shows the Council's actual financial performance for the year. The Statement shows the accounting cost in the year of providing the services in accordance with generally accepted accounting practices rather than the amount to be funded from taxation. The Authority raises taxation to cover expenditure in accordance with regulations and this may be different to the accounting cost. The taxation position is shown in the Movement in Reserves Statement.
- **Balance Sheet** - this is fundamental to the understanding of the Council's year-end financial position. The Balance Sheet shows the value as at the Balance Sheet date of the Assets and Liabilities recognised by the Authority. Net Assets of the Authority are matched by the Reserves held by the Authority. Reserves are reported in two categories; Reserves that are usable (i.e. those reserves that the Authority can spend on services subject to maintaining a prudent level of reserves and any statutory limitations on their use), and Reserves that are unusable e.g. reserves that hold unrealised gains and losses such as the Revaluation Reserve. See notes 19 and 20, for further information.
- **Cash Flow Statement** – this shows the changes in the cash and cash equivalents of the Authority. The Statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities shows the extent to which operations of the Authority are funded by way of taxation, grant income or income from recipients of services. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the future delivery of services (i.e. cash funds that are not immediately needed can be invested to make a return for the Authority).
- **Collection Fund Statement** – this reflects the statutory obligation for Rother District Council as the Billing Authority to maintain a separate Collection Fund. The Statement shows the transactions of the Council in relation to the collection from taxpayers and distribution to local authorities (precepting) and the Government of council tax and non-domestic rates.

## FOREWORD BY THE HEAD OF FINANCE

### Significant Changes to the 2012/13 Statement of Accounts

Efforts have been made to present information in a format that is easy to read and understand, whether you are a local taxpayer, Councillor or Council employee. I am, however, required by law to set the accounts out in a certain way. Further information about the accounts presented in this Statement is available from the Resources Directorate of the Council.

The 2012/13 Local Government Accounting Code of Practice (the Code) has only made limited changes that affect Rother District Council to the format of the accounts following the move to International Financial Reporting Standards (IFRS) from UK GAAP in 2010/11.

### Financial Summary 2012/13

The Council's annual spending is categorised as being either Revenue or Capital. Revenue spending is generally on the day-to-day provision of services. Capital expenditure, by contrast, is on items that have a life beyond one year.

#### Revenue

The General Fund expenditure is met primarily by Government grants and Council Taxpayers. The financial performance of the Council's General Fund services in 2012/13 resulted in a surplus of £163,000. The major variations are discussed below:

#### ***Employee costs - £169,000 underspend***

External recruitment activity has been severely curtailed for the past two years due to the need to achieve on-going savings. Overall in 2012/13 these measures have generated in year savings of approximately £169,000. The achievement of future savings is dependent on the outcome of the officer structure review currently underway. This review is scheduled to be completed by Christmas 2013.

#### ***Parks and Open Spaces - £186,000 underspend***

The majority of the saving relates to the grounds maintenance contract. Although the level of underspend is greater than previously estimated, it was expected that during the transition from John O'Connor to English Landscapes that the amount of non-routine work would reduce as the new contract was bedded in. Considerable effort has been made to bring the new contractors performance up to the required standard and up to £75,000 of the underspend has been set aside in 2013/14 to carry out any pre planned works that have been deferred.

#### ***Refuse Collection and Recycling - £126,000 underspend***

The two main variations relate to the lower than expected contract payments for the main contract and increased income generated from recycling credits. The income target for 2013/14 has been increased but there may be scope for further income to be built into the revenue budget from 2014/15. This will be subject to review as part of the introduction of the new waste collection contract from April 2014.

## **FOREWORD BY THE HEAD OF FINANCE**

### ***Planning Applications - £90,000 underspend***

Fee income from Planning applications has been in excess of the budgeted amount. Of the additional income, following the introduction of charging, £29,000 has been received for providing pre planning advice. Additional planning income has been incorporated into the 2013/14 Revenue Budget, but this remains an area of risk and heavily dependent on the economic activity within the District.

### ***Local Development Framework - £176,000 underspend***

Due to the impact on the Core Strategy of the revocation of the South East Plan and the Planning Inspectors response, there have been significant delays in progressing policy work, notably the site allocations work.

Work on the LDF is currently funded from an earmarked reserve and therefore any delay in carrying out specific pieces of work does not have a bottom line impact on the General Fund or local taxpayer.

### ***Regeneration - £153,000 underspend***

The majority of the saving relates to the grant received from Interreg for the EPIC/21<sup>st</sup> Century Parks project undertaken in conjunction with Oostende. This element of the grant the Council received relates to the staff time dedicated to the project. As such this is a one off grant with no impact on future revenue budgets.

### ***Building Control - £49,000 overspend***

The Building Control partnership has been underachieving against its income target during 2012/13. Overall for the year income was below target by £85,000, partially offset by savings elsewhere in the Building Control budget. The income target was reduced for 2013/14 to reflect the lower level of income being achieved.

### ***Committee Services - £63,000 underspend***

During 2012/13 measures were implemented to reduce the amount of printed material produced (reports, agendas etc) in order to reduce printing costs. These measures have been successful and generated a saving of £53,000 during the year. For 2013/14 there was a small reduction in costs built into the revenue budget, but there does appear to be scope to make further savings when setting the 2014/15 revenue budget.

### ***Computer Services - £126,000 underspend***

The level of underspend in 2012/13 was primarily down to delays in three main projects, Gov Connect/COCO programme, shared services and data links to Wealden District Council and consequent upgrading of the Council's storage area network.

## FOREWORD BY THE HEAD OF FINANCE

### Use of Reserves

Overall Useable Reserves reduced by £762,000 (£37,000 Earmarked, £725,000 Capital Receipts) as the Council continues to have to support its Revenue Budget in order to protect services and meet the cost of the Capital Programme. In addition to making up the shortfall on investment income and meeting the costs of redundancies, reserves were used to support the Corporate Projects, local development framework and housing services such as homelessness. Contributions of £600,000 to earmarked reserves were possible, largely as a result of the New Homes Bonus Grant funding received from the Government.

The following table shows the overall yearend financial position for the Revenue account:

Service	Final Budget	Actual	Variation
	£'000	£'000	£'000
<b>Cultural and Related Services</b>	3,206	2,980	(226)
<b>Environmental Services</b>	5,660	5,586	(74)
<b>Planning and Development</b>	2,157	1,716	(441)
<b>Highways and Transportation</b>	(608)	(630)	(22)
<b>Housing</b>	1,092	1,018	(74)
<b>Corporate and Democratic Core</b>	2,916	2,801	(115)
<b>Central Services to the Public</b>	949	783	(166)
<b>Support Services</b>	33	4	(29)
<b>Other operating income and expenditure</b>	(3,882)	(2,885)	997
<b>Total</b>	<b>11,523</b>	<b>11,373</b>	<b>(150)</b>
<b>Funded by:</b>			
Revenue Support Grant	(86)	(99)	(13)
Redistribution of National Non Domestic Rates	(4,244)	(4,244)	0
Council Tax surplus	(30)	(30)	0
Demand on Collection Fund	(7,163)	(7,163)	0
<b>Total</b>	<b>(11,523)</b>	<b>(11,536)</b>	<b>(13)</b>
<b>Total Surplus for Year</b>			<b>(163)</b>

## FOREWORD BY THE HEAD OF FINANCE

### Collection Fund

The Collection Fund is operated by Rother District Council (RDC) on behalf of East Sussex County Council (ESCC), RDC, Sussex Police Authority and all of the Town and Parish Councils within the RDC area. The Fund receives its income from local taxpayers and meets the demands of the precepting authorities. The Council is required, when setting the local tax level, to levy a charge sufficient to recover any anticipated deficit brought forward on the fund at the start of the year and conversely to make any adjustments on any brought forward surpluses. The Collection Fund was in surplus by £443,000 as at 31 March 2013, Rother's share of which is £59,000. This will form part of the future adjustments to Council Tax bills with ESCC receiving the largest part of the surplus.

The provision for bad debt methodology remains as in previous years without modification. It is felt at this time it remains robust enough to deal with the current economic climate and the final collection rate of 98.52% is marginally higher than the target rate of 98.5%.

### Capital

The Council has actively managed its capital spending and resources and achieved a spend of £1.6m against a final programme of £2.2m. This represents 73% of the programme. The main variations are detailed below.

#### ***Next Wave - £89,000 underspend***

The Next Wave project was substantially completed during 2012/13. Members have been made aware throughout the year of the remaining issues and the fact that the final accounts are yet to be agreed. The underspend of £89,000 is in line with the current retention held on the main contract.

#### ***Egerton Park EPIC - £154,000 underspend***

This project was substantially completed during 2012-13 with the successful launch of the playground and opening of the new kiosk in August 2012. The enhancement and extension of the sensory garden will be completed during 2013-14 and the underspend will need to be carried forward into 2013/14 for the completion of the scheme.

#### ***Disabled Facilities Grant - £71,000 underspend***

The strong demand for Disabled Facilities Grants was managed in 2012/13 to enable 115 grants to be completed. The majority of grants were for bathing facilities and the average grant was £6,366 (£7,200 in 2011/12). The Adaptation Support Service continues to provide value for money in terms of fees paid for the applicant's technical advice, quality of work and overall customer satisfaction. The underspend will be carried forward into 2013/14.

### Future Capital Programme

At the end of March 2013 the Council had £2.36m of capital resources remaining. The revised programme commits approximately £1.45m of those resources.

In preparation for the construction of the Bexhill-Hastings Link Road, East Sussex County Council (ESCC) served notice in 2009 of their intention to compulsorily acquire the land and premises required for this purpose. This included a number of

## **FOREWORD BY THE HEAD OF FINANCE**

sites and premises owned by this Council. At the same time officers held discussions with ESCC regarding the possible acquisition of the former Bexhill High School site at Down Road. This site lies adjacent to the existing Bexhill Leisure Centre and thus offers the potential, to provide for both the possible future expansion or redevelopment of the Leisure Centre, and other mixed-use development including employment. The Capital Programme has been increased by £865,000 representing the purchase value of the former Bexhill High School site. Funding will come from the notional capital receipt of £865,000 representing the value of the land/property that the Council will transfer to ESCC.

Rother as lead authority for the joint waste contract will be leading on the procurement of the new containers required for the contract. Discussions are taking place with Sector, the Council's treasury advisors, as to the most economical way to fund the purchase which may include a mix of internal and external borrowing. The cost of borrowing was factored into the financial appraisal of the tenders for the joint waste contract and was reflected in the overall saving the Partnership achieved. The first phase of procurement of the containers is due to take place shortly at a cost of £1,705,380 and for the purposes of the approved capital programme it has been assumed this will be funded entirely through external borrowing over a 10 year period.

For the remainder of the Capital Programme no provision has been made for alternative funding, such as borrowing due to the difficulty in making savings to meet the cost of borrowing. The Council has previously agreed the reduction in capital spend on housing in future years. It has been policy to ringfence the capital receipt from the Large Scale Voluntary Transfer (LSVT) of the Council's housing stock in 1998 for housing related schemes. Consequently these funds have supported the Council's contribution to Disabled Facility Grants for a number of years. The LSVT receipt is sufficient to continue making a small contribution of £20,000 per annum to disabled facility grants.

### **Pensions**

Accounting regulations require Councils to show any deficit or surplus on the Pension Fund within the balance sheet. The Council's share of the Pension Fund administered by East Sussex County Council was assessed at 31 March 2013 by the actuary as a deficit of £20.79m, as compared with a deficit of £18m at 31 March 2012. This represents a liability incurred now which is payable over many years in the future as pensionable employees retire.

### **Borrowing**

The Council did not enter into any borrowing during 2012/13. All the Council's PWLB debt was repaid in April 2002.

### **Land and Property values**

The Council carried out a full revaluation of its land and property holdings during 2012. The revaluation was undertaken by the District Valuation Service. Since 31 March 2012, the Council's land and property holdings value increased by £822,000. The revaluation has resulted in a number of increases and decreases in value, plus the creation of a new category for surplus assets. Previously land and property no longer required for operational purposes had been held as investment properties. These movements are explained in more detail in notes 8 and 10. The most significant valuation change relates to the Blackfriars site at Battle where the value reduced by £3.7m.



## **FOREWORD BY THE HEAD OF FINANCE**

### **Outlook for 2013/14**

The Council has developed its Medium Term Financial Strategy (MTFS) to align with the Corporate Plan. Reserves will continue to be used to meet the effects of the financial climate on investment returns and to meet the cost of one off projects, especially for “invest to save” projects. For 2013/14 the Council froze its Council Tax opting to take the Council Tax freeze grant from the Government. The Council is now in the third year of its service resetting programme which is required to deliver further savings of £2m to £3m over the next three years. To date savings approaching £2m have been achieved, but the 2013/14 and draft 2014/15 Government grant settlements add further pressure to make financial savings. The Council had set aside specific reserves to deal with the loss of investment income, but these are now depleted and it has been necessary to release previously earmarked reserves to support the revenue budget.

The current recession has also impacted on a number of services, predominantly through increased homelessness applications, benefit take up and the stagnation of the housing market which has impacted on planning income. The forecast budget for the next five years indicates savings in the order of £3m will be required to achieve a balanced budget. Following the election of a new coalition Government in May 2010, subsequent announcements on future funding suggest that further substantial savings are likely to be required. The ability to increase Council Tax beyond 0% to 2% for the foreseeable future is doubtful due to the Government's continued commitment on freeze the Council Tax. This increases pressure on the Council to identify further efficiency and cash savings to meet future service needs. The Corporate Plan will be reviewed by Members in conjunction with our Strategic Partners during 2013 and will necessitate a further review of the Medium Term Financial Strategy.

### **Conclusion**

The production of the Statement of Accounts takes a great deal of effort and this year the Council has worked hard to complete their production ahead of the 30 June deadline. I would therefore like to take this opportunity to recognise the hard work and dedication of my finance team and also to thank colleagues in the rest of the Council for their support and assistance in ensuring the accounts were prepared on time.

The coming year will no doubt present substantial challenges to both the Council and its residents but the changes being made to the way the Council operates will ensure residents need is placed at the forefront of the Council's decision making to ensure Rother remains a great place to live, work and study.

### **Presentation of Accounts**

In preparing the accounts for 2012/13, the Council has followed the Local Government Accounting Code of Practice published by the Chartered Institute of Public Finance and Accountancy (CIPFA). This Code establishes a framework of best practice that the preparers of local authority accounts are expected to follow.

## STATEMENT OF RESPONSIBILITIES

The following statements are made in accordance with recommended practice:

### **The Council's Responsibility**

The Council is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. At Rother District Council this officer is the Head of Finance.
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the Statement of Accounts.

### **The Head of Finance's (as the Chief Financial Officer) Responsibility**

The Head of Finance is responsible for the preparation of the Council's statement of accounts, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the Head of Finance has:

- selected suitable accounting policies and then applied them consistently.
- made judgements and estimates that were reasonable and prudent.
- complied with the local authority Code.

The Head of Finance has also:

- kept proper accounting records that were up to date.
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

### **Head of Finance Certificate**

I certify that I have fulfilled my responsibilities noted above and that the accounts set out on pages 10 to 58 give a true and fair view of the financial position of the Council as at 31 March 2013 and its income and expenditure for the year ended 31 March 2013.

.....  
Robin Vennard  
Head of Finance  
27 June 2013

### **Approval of Accounts**

The accounts were presented to the Resources Overview and Scrutiny Committee on the 25 September 2013 and were authorised by the Chairman of the Committee Councillor Martin Mooney.

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Councillor Martin Mooney  
Chairman of Resources Overview and Scrutiny  
25<sup>th</sup> September 2013

## **ACCOUNTING POLICIES**

### **1. General Principles**

The Statement of Accounts summarises the Authority's transactions for the 2012/13 financial year and its position at the year-end of 31 March 2013. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2011 which those Regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 and the Service Reporting Code of Practice 2012/13, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the 2003 Act. The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

### **2. Accruals of Income and Expenditure**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed -where there is a gap between the date supplies are received and their consumption they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

## **ACCOUNTING POLICIES**

### **3. Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in no more than three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

### **4. Exceptional Items**

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement (CI&ES) or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

### **5. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment. Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied. Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### **6. Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement

## **ACCOUNTING POLICIES**

equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance.

Depreciation, revaluation and impairment losses and amortisations are therefore replaced by a contribution in the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### **7. Employee Benefits**

#### **Benefits Payable during Employment**

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the Non Distributed Costs line in the CI&ES when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy. Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

#### **Post Employment Benefits**

The majority of the Authority's employees are members of The Local Government Pensions Scheme, administered by East Sussex County Council.

The Scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

The Local Government Scheme is accounted for as a defined benefits scheme:

## ACCOUNTING POLICIES

- The liabilities of the East Sussex pension fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method -i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bond chosen by the Fund's Actuary.
- The assets of the East Sussex pension fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities - current bid price
  - unquoted securities - professional estimate
  - unitised securities - current bid price
  - property - market value.
- The change in the net pensions liability is analysed into seven components:
  - current service cost - the increase in liabilities as a result of years of service earned this year - allocated in the CI&ES to the services for which the employees worked
  - past service cost -the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years -debited to the Surplus or Deficit on the Provision of Services in the CI&ES as part of Non Distributed Costs.
  - interest cost - the expected increase in the present value of liabilities during the year as they move one year closer to being paid - debited to the Financing and Investment Income and Expenditure line in the CI&ES
  - expected return on assets - the annual investment return on the fund assets attributable to the Authority, based on an average of the expected long-term return - credited to the Financing and Investment Income and Expenditure line in the CI&ES.
  - gains or losses on settlements and curtailments - the result of actions to relieve the Authority of liabilities or events that reduce the expected future service or accrual of benefits of employees - debited or credited to the Surplus or Deficit on the Provision of Services in the CI&ES as part of Non Distributed Costs
  - actuarial gains and losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - debited to the Pensions Reserve.
  - contributions paid to the East Sussex pension fund - cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

## ACCOUNTING POLICIES

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## **8. Events after the Balance Sheet Date**

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period - the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

## **9. Financial Instruments**

### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the CI&ES for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.



## ACCOUNTING POLICIES

The amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the CI&ES is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the CI&ES in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the CI&ES is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the CI&ES, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the CI&ES to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

### Financial Assets

Financial assets are classified into two types:

- loans and receivables -assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets - assets that have a quoted market price and/or do not have fixed or determinable payments.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the CI&ES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CI&ES is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the CI&ES. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CI&ES.



## ACCOUNTING POLICIES

### Available-for-Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the CI&ES for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the CI&ES when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices - the market price
- other instruments with fixed and determinable payments - discounted cash flow analysis
- equity shares with no quoted market prices - independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/ loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred -these are debited to the Financing and Investment Income and Expenditure line in the CI&ES, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the CI&ES. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the CI&ES, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve. Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

### Assets held at fair value through profit or loss

Assets held at fair value through profit and loss refer to the funds managed by the Council's external fund manager. Instruments that have been invested in will be:

- Recognised and carried at its fair value

## **ACCOUNTING POLICIES**

- Movements in fair value recorded in the Balance Sheet and any gains or losses taken to the CI&ES.
- Any residual gains or losses arising at the settlement date will be taken to the CI&ES

### **10. Foreign Currency Translation**

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year end, they are reconverted at the spot exchange rate at 31 March.

### **11. Government Grants and Contributions**

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the CI&ES until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the CI&ES.

Where capital grants are credited to the CI&ES, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### **12. Heritage Assets**

The carrying amounts of Heritage Assets are reviewed where there is evidence of impairment (e.g. where there is damage, physical deterioration or doubt of authenticity). The impairment is recognised and measured in accordance with the Authority's other impairment policies. Any Heritage Assets that are disposed of are accounted for in line with policies for disposal of Property, Plant and Equipment.

## ACCOUNTING POLICIES

The Authority has carried out a Heritage Asset review and identified two assets in its ownership that meets the criteria for being treated as such. These assets are the Landgate Arch and Water Cistern, both located in Rye, East Sussex. The Landgate Arch is a gateway built in 1329 as part of the Town's fortifications and the Water Cistern was erected in 1735 to provide water to the Town and is no longer in use.

### 13. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licenses) are capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised). Expenditure on the development of websites is not capitalised if the web site is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the CI&ES. Useful life is normally set at seven years but may vary depending on the asset. An asset is tested for impairment whenever there is an indication that the asset might be impaired -any losses recognised are posted to the relevant service line(s) in the CI&ES. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the other Operating Expenditure line in the CI&ES.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve

### 14. Inventories and Long Term Contracts

Inventories are valued at actual cost. This is a departure from the requirements of the Code of Practice that require stocks to be shown at the lower of actual cost or net realisable value. The effect of this difference in treatment is not material to the Council's accounts. Work in Progress is valued at the latest valuation of works completed in accordance with the relevant contract

## ACCOUNTING POLICIES

### 15. Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's-length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the CI&ES. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 16. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

### 17. The Authority as Lessee

#### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment - applied to write down the lease liability, and

## ACCOUNTING POLICIES

- a finance charge (debited to the Financing and Investment Income and Expenditure line in the CI&ES).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, where necessary a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### Operating Leases

Rentals paid under operating leases are charged to the CI&ES as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

The **Authority** as Lessor

### Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the other Operating Expenditure line in the CI&ES as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the CI&ES also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property -applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the Financing and Investment Income and Expenditure line in the CI&ES).

The gain credited to the CI&ES on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of

## ACCOUNTING POLICIES

rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the CI&ES. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

## 18. Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2012/13 (SRCOP). The total absorption costing principle is used - the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core - costs relating to the Authority's status as a multifunctional, democratic organisation.
- Non Distributed Costs - the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SRCOP and accounted for as separate headings in the CI&ES, as part of Net Expenditure on Continuing Services.

## 19. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the



## ACCOUNTING POLICIES

Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the CI&ES, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the CI&ES, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction - depreciated historical cost
- all other assets - fair value, determined as the amount that would be paid for the asset in its existing use (existing use value -EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains.

## ACCOUNTING POLICIES

Exceptionally, gains might be credited to the CI&ES where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the CI&ES.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the CI&ES.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the CI&ES, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings -straight-line allocation over the useful life of the property as estimated by the Valuer. Useful life is between 22 and 64 years depending on the asset.



## ACCOUNTING POLICIES

- vehicles, plant, furniture and equipment -a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer. Useful life is between 7 and 15 years.
- infrastructure -straight-line allocation over 50 years.
- No depreciation is charged in year of acquisition but is charged at a full year rate in the year of disposal
- Reclassified assets are depreciated from year of reclassification

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### **Componentisation of Property Assets**

From April 2010, where the Council has formally revalued a property, or carried out major capitalised works, it has been necessary to identify the major components making up the property. The Council's previous Audit Committee has adopted the following components:

- Land
- Buildings
- External areas (such as car parks)
- Plant and equipment (such as lifts and heating systems)

The Council has also adopted a deminimis level of 10% of the building value or £50,000 to apply componentisation.

### **Disposals and Non-current Assets Held for Sale**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale at the Balance Sheet date. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the CI&ES. Gains in fair value are recognised only up to the amount of any previously losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

## ACCOUNTING POLICIES

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the other Operating Expenditure line in the CI&ES as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the CI&ES also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts and are credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The Council pays to the Government 75% of the principal portion of mortgage repayments relating to former Council residential dwellings sold under the Right to Buy scheme.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### **20. Private Finance Initiative (PFI) and Similar Contracts**

The Council does not have any PFI or similar contracts operational during 2012/13.

### **21. Provisions, Contingent Liabilities and Contingent Assets**

#### **Provisions**

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the CI&ES in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year -where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

## **ACCOUNTING POLICIES**

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

### **Provision for Back Pay Arising from Unequal Pay Claims**

The Council has considered the implications arising from unequal back pay claims and considers that due to current and past practices, no such claims are foreseeable.

### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### **Contingent Assets**

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

## **22. Reserves**

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the CI&ES. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority -these reserves are explained in the relevant policies.

It is the Council's policy to aim to maintain the General Fund Reserve at £1m.

## ACCOUNTING POLICIES

### 23. Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the CI&ES in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### 24. VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### 25. Accounting Policies issued but not yet adopted

The Code of Practice on Local Council Accounting in the United Kingdom 2012/13 (the Code) has introduced several changes in accounting policies which will be required from 1 April 2013, the following changes are not considered to have a significant impact on the Statement of Accounts as demonstrated below:

- IAS 1 Presentation of Financial Statements – The changes require authorities to disclose separately the gains or losses reclassifiable into the Surplus or Deficit on the Provision of Services. The gains and losses are separately identified on the Comprehensive Income and Expenditure Statement and therefore no further disclosure required.
- Service Concession Arrangements, clarifications for the recognition criteria for assets under construction or intangible assets – There are no schemes considered to be affected by this change.
- IAS 12 Income taxes – This change in the accounting policy particularly affects investment properties. It is not considered that this change will affect the Statement of Accounts.
- IFRS 7 Financial Instruments: Disclosures – The change in accounting policy is in relation to the offsetting of financial assets and liabilities. Within the cash and cash equivalents line on the balance sheet there is a bank overdraft, note 16 provides a breakdown of this item.
- There have been several significant changes in relation IAS19 Employee Benefits. IAS19 is changing for accounting years starting on or after 1 January 2013 and this will affect the budgeted pension expense for the next financial year. The key change affecting LGPS employers relates to the expected return on assets. Advance credit for anticipated outperformance of return seeking assets (such as equities) will no longer be permitted. The expected return on assets is currently credited to profit and loss, however from 2013 this is effectively replaced with an equivalent figure calculated using the discount rate (as opposed to that calculated using the

## ACCOUNTING POLICIES

Expected Return on Assets assumption). For 2012/13 this would result in a £568,000 expense increase in the CIES.

### 26. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out above the Authority has to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in this Statement of Accounts relate to the uncertainty over future funding levels of local government. The Authority has decided that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

### 27. Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Council's Balance Sheet at 31 March 2013 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Term	Uncertainties	Effect if Actual Results Differ from Assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for buildings would increase by £15,898 for every year that useful lives had to be reduced.
Provisions	The Authority has made provision of £35,890 arising from the liabilities of the former Municipal Mutual Insurance Ltd. It is not certain that this will be the full extent of the liability on the Council as this is dependent on future settlements of current claims and a potential for further claims to be made.	The gross liability based on the MMI members agreement, is approximately £290,000. However if claims exceed the available funds, then further recoveries of monies from Members may be required.

## ACCOUNTING POLICIES

Term	Uncertainties	Effect if Actual Results Differ from Assumptions
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.5% decrease in the discount rate assumption would result in an increase in the pension liability of £6.918m. A 1 year increase in member life expectancy would result in an increase in the pension liability of £2.384m. A 0.5% increase in the Salary Increase Rate would result in an increase in the pension liability of £1.767m. A 0.5% increase in the Pension Increase Rate would result in an increase in the pension liability of £5.071m.
Arrears	At 31 March 2013, the Council had a balance of sundry debtors for £2.448m. A review of significant balances suggested that an impairment of doubtful debts of (£814,000) was appropriate. However, if the economic Conditions worsen this level of impairment may not be sufficient.	If Collection rates were to deteriorate, a doubling of the amount of the impairment of doubtful debts would require an additional £814,000 to set aside as an allowance.

This list does not include assets and liabilities that are carried at fair value based on a recently observed market price.

Following the election of a new coalition Government in May 2010, subsequent announcements on future funding suggest that further substantial savings are likely to be required. The ability to increase Council Tax beyond 0% to 2% for the foreseeable future is doubtful due to the Government's continued commitment on Council Tax increases. This increases pressure on the Council to identify further efficiency and cash savings to meet future service needs. The Corporate Plan will be reviewed by Members in conjunction with our Strategic Partners during 2013 and will necessitate a further review of the Medium Term Financial Strategy. The Council is now in the third year of its service resetting programme which is required to deliver further savings of £2m to £3m over the next three years. To date savings approaching £2m have been achieved. The Council had set aside specific reserves to deal with the loss of investment income, but these will be exhausted in 2012/13. This has increased the pressure to deliver savings in the short term to ensure a balanced budget is set.

## MOVEMENT IN RESERVES STATEMENT

	General Fund Balance £'000	Earmarked Reserves £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied Account £'000	Total Usable Reserves £'000	Unusable Reserves - <i>Note 20</i> £'000	Total Authority Reserves £'000
<b>Balance at 31 March 2011</b>	<b>1,000</b>	<b>9,619</b>	<b>6,195</b>	<b>1,345</b>	<b>18,159</b>	<b>21,152</b>	<b>39,311</b>
<b>Movement in reserves during 2011/2012</b>							
Surplus or (deficit) on the provision of services	(2,368)				(2,368)		(2,368)
Other Comprehensive Income and Expenditure	0				0	(4,616)	(4,616)
<b>Total Comprehensive Income and Expenditure</b>	<b>(2,368)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(2,368)</b>	<b>(4,616)</b>	<b>(6,984)</b>
Adjustments between accounting basis and funding basis under regulations - <i>Note 3</i>	1,317		(3,108)	88	(1,703)	1,703	0
<b>Net Increase/Decrease before Transfers to Earmarked Reserves</b>	<b>(1,051)</b>	<b>0</b>	<b>(3,108)</b>	<b>88</b>	<b>(4,071)</b>	<b>(2,913)</b>	<b>(6,984)</b>
Transfers to/from Earmarked Reserves - <i>Note 4</i>	1,051	(1,051)			0		0
<b>Increase/Decrease in 2011/2012</b>	<b>0</b>	<b>(1,051)</b>	<b>(3,108)</b>	<b>88</b>	<b>(4,071)</b>	<b>(2,913)</b>	<b>(6,984)</b>
<b>Balance at 31 March 2012 carried forward</b>	<b>1,000</b>	<b>8,568</b>	<b>3,087</b>	<b>1,433</b>	<b>14,088</b>	<b>18,239</b>	<b>32,327</b>
<b>Movement in reserves during 2012/2013</b>							
Surplus or (deficit) on the provision of services	(2,493)				(2,493)		(2,493)
Other Comprehensive Income and Expenditure					0	529	529
<b>Total Comprehensive Income and Expenditure</b>	<b>(2,493)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(2,493)</b>	<b>529</b>	<b>(1,964)</b>
Adjustments between accounting basis and funding basis under regulations - <i>Note 3</i>	2,456		(725)	17	1,748	(1,748)	0
<b>Net Increase/Decrease before Transfers to Earmarked Reserves</b>	<b>(37)</b>	<b>0</b>	<b>(725)</b>	<b>17</b>	<b>(745)</b>	<b>(1,219)</b>	<b>(1,964)</b>
Transfers to/from Earmarked Reserves - <i>Note 4</i>	37	(37)			0		0
<b>Increase/Decrease in 2012/2013</b>	<b>0</b>	<b>(37)</b>	<b>(725)</b>	<b>17</b>	<b>(745)</b>	<b>(1,219)</b>	<b>(1,964)</b>
<b>Balance at 31 March 2013 carried forward</b>	<b>1,000</b>	<b>8,531</b>	<b>2,362</b>	<b>1,450</b>	<b>13,343</b>	<b>17,020</b>	<b>30,363</b>

# COMPREHENSIVE INCOME & EXPENDITURE STATEMENT

2011-2012 GROSS EXPEND. Restated £'000	2011-2012 GROSS INCOME Restated £'000	2011-2012 NET EXPEND. Restated £'000	SERVICES	2012-2013 GROSS EXPEND. £'000	2012-2013 GROSS INCOME £'000	2012-2013 NET EXPEND. £'000
10,388	9,464	924	Central Services to the Public	14,458	9,719	4,739
3,867	201	3,666	Cultural & Related Services	3,288	843	2,445
6,357	1,484	4,873	Environmental Services	6,569	1,718	4,851
3,252	1,081	2,171	Planning & Development Services	3,320	1,554	1,766
622	1,221	(599)	Highways & Transport Services	627	1,438	(811)
30,837	29,248	1,589	Housing Services	32,222	30,497	1,725
2,915	39	2,876	Corporate & Democratic Core	2,493	41	2,452
976	137	839	Non-Distributed Costs	191	134	57
59,214	42,875	16,339	<b>Cost of Services</b>	63,168	45,944	17,224
1,460	485	975	Other Operating Income & Expenditure - <i>Note 5</i>	1,179	130	1,049
3,850	4,285	(435)	Financing & Investment Income & Expenditure - <i>Note 6</i>	4,235	5,688	(1,453)
0	14,511	(14,511)	Taxation & Non-Specific Grant Income - <i>Note 7</i>	0	14,327	(14,327)
64,524	62,156	2,368	<b>(Surplus) or Deficit on Provision of Services</b>	68,582	66,089	2,493
0	0	0	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets - <i>Note 20</i>	1,945	5,374	(3,429)
4,616	0	4,616	Actuarial (gains)/losses on pension assets/liabilities - <i>Note 33</i>	2,900	0	2,900
4,616	0	4,616	<b>Other Comprehensive Income &amp; Expenditure</b>	4,845	5,374	(529)
69,140	62,156	6,984	<b>Total Comprehensive Income &amp; Expenditure</b>	73,427	71,463	1,964



# BALANCE SHEET

1 April 2011 £'000	31 March 2012 £'000		31 March 2013 £'000	£'000
		<b>LONG-TERM ASSETS</b>		
23,383	24,815	Property, plant and equipment - <i>Note 8</i>	30,024	
0	0	Heritage assets - <i>Note 9</i>	0	
12,751	12,781	Investment property - <i>Note 10</i>	8,891	
343	261	Intangible assets - <i>Note 11</i>	111	
237	179	Long-term debtors - <i>Note 12</i>	133	
<hr/>	<hr/>	<b>Total Long-Term Assets</b>		<hr/> <b>39,159</b>
		<b>CURRENT ASSETS</b>		
14,805	9,451	Short-term investments - <i>Notes 12 &amp; 13</i>	9,521	
12	16	Inventories - <i>Note 14</i>	14	
5,205	2,706	Short-term debtors - <i>Notes 12, 13 &amp; 15</i>	3,510	
2,070	3,789	Cash and cash equivalents - <i>Note 16</i>	3,044	
<hr/>	<hr/>	<b>Total Current Assets</b>		<hr/> <b>16,089</b>
<hr/>	<hr/>	<b>Total Assets</b>		<hr/> <b>55,248</b>
		<b>CURRENT LIABILITIES</b>		
(5,339)	(3,133)	Short-term creditors - <i>Notes 12 &amp; 17</i>	(2,941)	
(162)	0	Provisions - <i>Note 18</i>	(36)	
(414)	(357)	Finance leases - <i>Note 29</i>	(159)	
<hr/>	<hr/>	<b>Total Current Liabilities</b>		<hr/> <b>(3,136)</b>
<hr/>	<hr/>	<b>Total Assets Less Current Liabilities</b>		<hr/> <b>52,112</b>
		<b>LONG-TERM LIABILITIES</b>		
(13,064)	(18,022)	Defined pension scheme liability - <i>Note 33</i>	(20,790)	
(516)	(159)	Finance leases - <i>Note 29</i>	0	
0	0	Capital grants receipts in advance - <i>Note 30</i>	(959)	
<hr/>	<hr/>	<b>Total Long-Term Liabilities</b>		<hr/> <b>(21,749)</b>
<hr/>	<hr/>	<b>Net Assets</b>		<hr/> <b>30,363</b>
		<b>FINANCED BY:</b>		
		<b>Usable Reserves</b>		
1,000	1,000	General fund balance	1,000	
9,619	8,568	Earmarked reserves - <i>Note 4</i>	8,531	
6,195	3,087	Capital receipts reserve	2,362	
1,345	1,433	Capital grants unapplied account	1,450	
		<b>Unusable Reserves - <i>Note 20</i></b>		
1,788	1,579	Revaluation reserve	4,959	
32,345	34,682	Capital adjustment account	32,853	
195	116	Deferred capital receipts reserve	97	
(13,064)	(18,022)	Pension reserve - <i>Note 33</i>	(20,790)	
36	29	Collection fund adjustment account	59	
(148)	(145)	Accumulated absences adjustment account	(158)	
<hr/>	<hr/>	<b>Total Equity</b>		<hr/> <b>30,363</b>
		Signed:	Dated:	
		Head of Finance		

# CASH FLOW STATEMENT

This consolidated statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

2011-2012 £'000		2012-2013 £'000
<b>OPERATING ACTIVITIES</b>		
(7,288)	Taxation	(7,344)
(30,346)	Grants (Including DWP Subsidy)	(31,225)
(8,170)	Sales of goods and rendering of services	(7,644)
(125)	Interest received	(95)
(433)	Other receipts from operating activities	(1,303)
<b>(46,362)</b>	<b>Cash inflows generated from operating activities</b>	<b>(47,611)</b>
8,112	Cash paid to and on behalf of employees	7,572
28,686	Housing Benefit paid out	30,356
1,028	Precepts paid	1,061
1	Payments to the Capital Receipts Pool	1
12,824	Cash paid to suppliers for goods and services	11,745
2,174	Other payments for operating activities	2,311
<b>52,825</b>	<b>Cash outflows generated from operating activities</b>	<b>53,046</b>
<b>6,463</b>	<b>NET CASH FLOWS FROM OPERATING ACTIVITIES</b>	<b>5,435</b>
<b>INVESTING ACTIVITIES</b>		
3,421	Purchase of property, plant and equipment, investment property and intangible assets	731
6,500	Purchase of short-term and long-term investments	5,300
713	Other payments for investing activities	802
(502)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(106)
(12,000)	Proceeds from short-term and long-term investments	(5,300)
(51)	Other receipts from investing activities	(46)
<b>(1,919)</b>	<b>NET CASH FLOWS FROM INVESTING ACTIVITIES</b>	<b>1,381</b>
<b>FINANCING ACTIVITIES</b>		
(6,677)	Other receipts from financing activities	(6,428)
414	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on Balance Sheet PFI contracts	357
<b>(6,263)</b>	<b>NET CASH FLOWS FROM FINANCING ACTIVITIES</b>	<b>(6,071)</b>
<b>(1,719)</b>	<b>NET (INCREASE) OR DECREASE IN CASH AND CASH EQUIVALENTS</b>	<b>745</b>
<b>2,070</b>	<b>CASH AND CASH EQUIVALENTS AT THE BEGINNING OF THE REPORTING PERIOD</b>	<b>3,789</b>
<b>3,789</b>	<b>CASH AND CASH EQUIVALENTS AT THE END OF THE REPORTING PERIOD - Note 16</b>	<b>3,044</b>

# CASH FLOW STATEMENT

Details of the cash balances are shown below:

	01/04/2011 £'000	2011/12 £'000	31/03/2012 £'000	2012/13 £'000	31/03/2013 £'000
Cash held by the authority	4	(1)	3	0	3
Current bank accounts	(1,409)	403	(1,006)	1,110	104
Short term deposits	3,475	1,317	4,792	(1,855)	2,937
	<b>2,070</b>	<b>1,719</b>	<b>3,789</b>	<b>(745)</b>	<b>3,044</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 1. MATERIAL ITEMS OF INCOME AND EXPENSE

### Joint Waste Contract

The Council acts as the lead authority for the new joint waste contract with Kier Services which commences on 1 April 2013. The contract covers waste collection services, recycling and street & beach cleaning. The total annual value of the ten year contract is approximately £12m for all partners; Rother District Council, Eastbourne Borough Council, Hastings Borough Council and Wealden District Council. From April 2013 the new service for Eastbourne and Wealden Councils will commence with Hastings starting in July 2013. Rother will not be live on the new contract until April 2014.

Rother will be responsible for paying the main contractor, Waste Central Client Unit costs and receiving the relevant contributions from partner authorities to cover their share. The terms of sharing have been agreed via a cost sharing agreement.

During 2012-13, Rother incurred costs of £204,000 in project management costs for the joint waste contract, plus costs associated with the establishment and operation of the Waste Central Client Unit. The costs were offset by contributions from Partners and earmarked reserves of £204,000.

## NOTE 2. EVENTS AFTER THE BALANCE SHEET DATE

From 1 April 2013 the regime around the income that Local Authorities collect from National Non Domestic or Business Rates (NNDR) changes from one where the Authority collects purely on behalf of Central Government to one where this income is shared between Central Government, Local Authorities and major precepting bodies (East Sussex County Council and East Sussex Fire and Rescue in Rother's case). This change affects the retention of that income collected and also carries a risk to the Council for failure to collect rates in comparison with a predetermined "Start-Up" funding assessment.

Risks of non-collection include rates billed from 1 April, but also those not yet collected from prior years and also appeals that were not resolved before that date. In relation to Rother's NNDR there is a general risk of non-collection and also the potential losses on appeal was estimated at £1.2m for prior year appeals as at 31 March 2013. Rother's share of these potential losses is 40%, with the balance being Government 50%, East Sussex County Council 9% and East Sussex Fire and Rescue 1%. This amounts to a potential loss to Rother of around £496,000. These are potential losses at the point of change to the new arrangements and if these estimated appeal losses are exceeded, then the Council will further bear its share of that excess.

## NOTE 3. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

	General Fund Balance £'000	Usable Reserves 2012-2013 Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	2012-2013 Movement in Unusable Reserves £'000
<b>Adjustments primarily involving the Capital Adjustment Account:</b>				
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Charges for depreciation and impairment of non-current assets	973			(973)
Revaluation losses on Property, Plant and Equipment	3,046			(3,046)
Movements in the market value of Investment Properties	(1,192)			1,192
Amortisation of Intangible Assets	175			(175)
Revenue expenditure funded from capital under statute	848			(848)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement				0
<b>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Statutory provision for the financing of capital investment	(357)			357
Capital Expenditure charged against the General Fund	(30)			30
<b>Adjustments primarily involving the Capital Grants Unapplied Account:</b>				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	(729)		729	0
Application of grants to capital financing transferred to the Capital Adjustment Account			(712)	712
<b>Adjustments primarily involving the Capital Receipts Reserve:</b>				
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(130)	130		0
Use of the Capital Receipts Reserve to finance new Capital Expenditure		(873)		873
Contribution from the Capital Receipts Reserve to finance the payments to the Government Capital Receipts Pool	1	(1)		0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash		19		(19)
<b>Adjustments primarily involving the Pensions Reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (See Note 33)	1,425			(1,425)
Employer's pensions contributions and direct payments to pensioners payable in the year	(1,557)			1,557
<b>Adjustments primarily involving the Collection Fund Adjustment Account:</b>				
Amount by which the council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(30)			30
<b>Adjustments primarily involving the Accumulated Absences Account:</b>				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	13			(13)
<b>Total Adjustments</b>	<b>2,456</b>	<b>(725)</b>	<b>17</b>	<b>(1,748)</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

	General Fund Balance £'000	Usable Reserves 2011-2012 Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	2011-2012 Movement in Unusable Reserves £'000
<b>Adjustments primarily involving the Capital Adjustment Account:</b>				
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Charges for depreciation and impairment of non-current assets	900			(900)
Revaluation losses on Property, Plant and Equipment	(29)			29
Movements in the market value of Investment Properties	118			(118)
Amortisation of Intangible Assets	172			(172)
Revenue expenditure funded from capital under statute	1,076			(1,076)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	346			(346)
<b>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Statutory provision for the financing of capital investment	(414)			414
Capital expenditure charged against the General Fund	(14)			14
<b>Adjustments primarily involving the Capital Grants Unapplied Account:</b>				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	(698)		698	0
Application of grants to capital financing transferred to the Capital Adjustment Account			(610)	610
<b>Adjustments primarily involving the Capital Receipts Reserve:</b>				
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(486)	486		0
Use of the Capital Receipts Reserve to finance new Capital Expenditure		(3,672)		3,672
Contribution from the Capital Receipts Reserve to finance the payments to the Government Capital Receipts Pool	1	(1)		0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash		79		(79)
<b>Adjustments primarily involving the Pensions Reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (See Note 33)	2,007			(2,007)
Employer's pensions contributions and direct payments to pensioners payable in the year	(1,666)			1,666
<b>Adjustments primarily involving the Collection Fund Adjustment Account:</b>				
Amount by which the council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	7			(7)
<b>Adjustments primarily involving the Accumulated Absences Account:</b>				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(3)			3
<b>Total Adjustments</b>	<b>1,317</b>	<b>(3,108)</b>	<b>88</b>	<b>1,703</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 4. TRANSFERS TO/FROM EARMARKED RESERVES

The Council maintains a number of Earmarked Reserves for a variety of purposes.

Below is an analysis of the Council's reserves showing the movements and transfers that took place during the year.

Reserve	Balance at 1 April 2011 £'000	Transfers Out 2011-2012 £'000	Transfers In 2011-2012 £'000	Balance at 31 March 2012 £'000	Transfers Out 2012-2013 £'000	Transfers In 2012-2013 £'000	Balance at 31 March 2013 £'000
Interest Equalisation	1,133	211		922			922
Repair and Renewals	1,009	1	115	1,123	3	13	1,133
Corporate Plan Projects	1,152	391	71	832	42	5	795
Invest to Save	1,027	675		352	48		304
Affordable Housing	920			920			920
Corporate Development	836	91	184	929	164	54	819
Planning Improvement and LDF	527	65		462	68		394
Waste & Recycling	339			339	25		314
BCCI Refund	216	150		66	66	37	37
Housing Benefit Subsidy	259	204		55			55
Homelessness	183	32	46	197	155	46	88
New Homes Bonus Scheme	0		385	385		282	667
Economic Development Reserve	30			30			30
Risk Management Reserve	147			147			147
Medium Term Financial Strategy Reserve	1,841	32		1,809	66	163	1,906
	9,619	1,852	801	8,568	637	600	8,531

The Earmarked Reserves are used for the roll forward of specified amounts between financial years, for the replacement of equipment, repairs and maintenance and other specific purposes. As part of the Council's service resetting programme a number of reserves have been released to meet one-off costs in securing on-going savings.

The Medium-Term Financial Strategy Reserve primarily relates to the meeting of one-off investments and managing transitional periods before savings are achieved as laid out in the Medium-Term Financial Strategy.

### Self Insurance Arrangements

The Risk Management Reserve exists to meet any costs arising from any risks that are self-insured, i.e. below the excess limits that apply on the Council's various insurance policies. The Council is insured against all material risks. The fund is also utilised for expenditure on reducing the risks that the Council is exposed to.

The Council has incurred the following costs in 2012-13:

- (i) £4,490 costs of settling claims below excess in respect of employers liability claim and personal injury claim
- (ii) £182,000 Premiums payable to external insurers excluding insurance broker fees

## NOTE 5. OTHER OPERATING EXPENDITURE

2011-2012 £'000		2012-2013 £'000
1,028	Parish council precepts	1,061
115	Levies	117
1	Payments to the Government Housing Capital Receipts Pool	1
(169)	(Gains)/losses on the disposal of non-current assets	(130)
<b>975</b>	<b>Total</b>	<b>1,049</b>

## NOTE 6. FINANCING AND INVESTMENT INCOME AND EXPENDITURE

2011-2012 £'000		2012-2013 £'000
33	Interest payable and similar charges	12
13	Pensions interest cost and expected return on pensions assets	287
(271)	Interest receivable and similar income	(238)
(210)	Income and expenditure in relation to Investment Properties and changes in their fair value	(1,514)
<b>(435)</b>	<b>Total</b>	<b>(1,453)</b>

## NOTE 7. TAXATION AND NON SPECIFIC GRANT INCOMES

2011-2012 £'000		2012-2013 £'000
(8,215)	Council tax income	(8,283)
(3,846)	Non domestic rates	(4,244)
(1,752)	Non-ringfenced government grants	(1,070)
(698)	Capital grants and contributions	(730)
<b>(14,511)</b>	<b>Total</b>	<b>(14,327)</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 8. PROPERTY, PLANT AND EQUIPMENT

Movements in 2012-2013:

	Land & Buildings £'000	Vehicles, Plant, Furniture & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets under Construction £'000	Total Property, Plant and Equipment £'000
<b>Cost or Valuation</b>							
At 1st April 2012	10,805	3,334	9,132	0	0	5,943	29,214
Additions		16		7		694	717
Revaluation increases/(decreases) recognised in the Revaluation Reserve	2,293				50		2,343
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	1,047			(7)	(4,086)		(3,046)
Derecognition - Disposals							0
Derecognition - Other		(204)					(204)
Assets reclassified (to)/from Held for Sale							0
Other movements in cost or valuation	(21)				5,748	(645)	5,082
<b>At 31st March 2013</b>	<b>14,124</b>	<b>3,146</b>	<b>9,132</b>	<b>0</b>	<b>1,712</b>	<b>5,992</b>	<b>34,106</b>

### Accumulated Depreciation and Impairment

At 1st April 2012	(1,086)	(2,390)	(923)	0	0	0	(4,399)
Depreciation charge	(349)	(441)	(183)				(973)
Depreciation written out to the Revaluation Reserve	1,086						1,086
Depreciation written out to the Capital Adjustment Account		204					204
<b>At 31st March 2013</b>	<b>(349)</b>	<b>(2,627)</b>	<b>(1,106)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(4,082)</b>

### Net Book Value

At 31st March 2013	13,775	519	8,026	0	1,712	5,992	30,024
At 31st March 2012	9,719	944	8,209	0	0	5,943	24,815

Comparative Movements in 2010-2011

	Land & Buildings £'000	Vehicles, Plant, Furniture & Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Surplus Assets £'000	Assets under Construction £'000	Total Property, Plant and Equipment £'000
<b>Cost or Valuation</b>							
At 1st April 2011	11,249	3,132	9,132	0	0	3,398	26,911
Additions	50	202				2,545	2,797
Revaluation increases/(decreases) recognised in the Revaluation Reserve							0
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services							0
Derecognition - Disposals	(346)						(346)
Derecognition - Other							0
Assets reclassified (to)/from Assets under Construction							0
Assets reclassified (to)/from Investment Properties							0
Other movements in cost or valuation	(148)						(148)
<b>At 31st March 2012</b>	<b>10,805</b>	<b>3,334</b>	<b>9,132</b>	<b>0</b>	<b>0</b>	<b>5,943</b>	<b>29,214</b>
<b>Accumulated Depreciation and Impairment</b>							
At 1st April 2011	(882)	(1,906)	(740)	0	0	0	(3,528)
Depreciation charge	(233)	(484)	(183)				(900)
Depreciation written out to the Revaluation Reserve							0
Depreciation written out to the Surplus/Deficit on the Provision of Services	29						29
<b>At 31st March 2012</b>	<b>(1,086)</b>	<b>(2,390)</b>	<b>(923)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(4,399)</b>

Assets are revalued on a 5-year programme and the last major review was carried out during October 2012 by DVS, the property services arm of the Valuation Office Agency. The useful economic life of operational land and buildings was also assessed.

Operational assets (Land & Buildings) are valued on a Fair Value basis using Existing Use Value (EUV) except where there is no market based evidence to support the EUV to arrive at Fair Value and in these cases Depreciated Replacement Cost (DRC) has been used. Vehicles, Plant, Furniture and Equipment, Infrastructure Assets and Assets under Construction are valued at an historic cost basis. Community Assets are valued as de minimis, i.e. their value is below £10,000. Non-Operational Assets (Investment Properties) are valued on a Market Value (MV) basis.

Depreciation on all tangible assets is calculated on a straight-line basis over the expected remaining life of those assets.

Amortisation of intangible assets is generally calculated over a seven year life.

# NOTES TO THE CORE FINANCIAL STATEMENTS

## Capital Commitments

The Council had three major contracts yet to be completed. Details of the outstanding contract value and retentions based on the last independent valuations before year end are shown below:

		Contract Value £'000	Payments to Date £'000	Remaining Commitment £'000
Cheesmur Building Contractors	E.P.I.C Project	203	198	5
Neilcott Construction	Next Wave Project	3,528	3,440	88
	<b>Total</b>	<b>3,731</b>	<b>3,638</b>	<b>93</b>

## NOTE 9. HERITAGE ASSETS

The Authority has carried out a Heritage Asset review and identified two assets in its ownership that meets the criteria for being treated as such. These assets are the Landgate Arch and Water Cistern, both located in Rye, East Sussex. The Landgate Arch is a gateway built in 1329 as part of the Town's fortifications and the Water Cistern was erected in 1735 to provide water to the Town and is no longer in use.

The District Valuer has valued both assets at below £10,000 and therefore they are treated as de-minimis.

## NOTE 10. INVESTMENT PROPERTIES

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

2011-2012 £'000		2012-2013 £'000
(396)	Rental Income from Investment Property	(396)
90	Direct operating expenses arising from investment property	35
(306)	Net gain/loss	(361)

## Balance Sheet movements in Investment Properties during the year:

2011-2012 £'000		2012-2013 £'000
12,751	Balance at start of year	12,781
	Additions:	
(45)	Impairments	0
(73)	Net gains/(losses) from fair value adjustments	1,192
148	Assets reclassified (to)/from Investment Properties	(5,082)
<b>12,781</b>	Balance at end of year	<b>8,891</b>

## NOTE 11. INTANGIBLE ASSETS

The authority accounts for its software as intangible assets to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £175,080 charged to revenue in 2012-2013 was charged to Waste Collection, Accountancy, Payroll Services, Human Resources, Reliefs and Benefits - Housing Benefits, Cost of Collection and Information Technology. Part of this amount was then absorbed as an overhead across all the service headings in the Cost of Services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on Intangible Asset balances during the year is as follows:

2011-2012 £'000		2012-2013 £'000
1,167	Balance at start of year	1,257
(824)	Gross Book Value at 1st April	(996)
	Accumulated amortisation	
<b>343</b>	Net carrying amount at start of year	<b>261</b>
90	Additions - Purchases	25
(172)	Amortisation for the period	(175)
0	Amortisation written out	12
0	Disposals	(12)
<b>261</b>	Net carrying amount at end of year	<b>111</b>
	<b>Comprising</b>	
1,257	Gross carrying amounts	1,270
(996)	Accumulated amortisation	(1,159)
<b>261</b>		<b>111</b>



# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 12. FINANCIAL INSTRUMENTS

### Categories of Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

	Long-Term		Current	
	31 March 2013	31 March 2012	31 March 2013	31 March 2012 Restated
	£'000	£'000	£'000	£'000
<b>Investments</b>				
Loans and receivables	133	179	4,937	4,792
Financial Assets at fair value through profit & loss			7,521	9,451
<b>Total Investments</b>	<b>133</b>	<b>179</b>	<b>12,458</b>	<b>14,243</b>
<b>Debtors</b> - Financial assets carried at contract amounts #			<b>3,170</b>	2,803
<b>Borrowings</b> - Financial liabilities at amortised cost			<b>159</b>	357
<b>Creditors</b> - Financial liabilities carried at contract cost			<b>2,505</b>	2,609

Nb. Includes payments received in advance 2012-13 £436k (£524k 2011-12)

### Soft Loans

The Council does not consider any of the loans it has made to organisations to be classed as soft loans.

### Car Loans

The total value of car loans outstanding at 31 March 2013 was £35,869 (£63,457 2011-12). Interest charged on one car loan was zero percent, the remainder were charged at a rate in excess of the investment returns of the Council. Due to the low value of preferable loans, the impact of fair value is not considered significant and therefore a Financial Instruments Adjustment Account has not been established.

# The Council has included Housing Benefit Overpayments as a contracted amount as these represent amounts covered by repayment schemes as agreed with the relevant claimant, 2012-13 £1.385m (£1.343m 2011-12). The 2011-12 debtors balance has been reduced by non-contracted amounts, i.e. Government Departments/Bodies and Local Authorities, by £791k to £2,803k.

### Income Expense, Gains and Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

	2012-13				2011-12			
	Financial Liabilities measured at amortised cost £'000	Financial Asset: loans and receivables £'000	Assets and Liabilities at fair value through Profit and Loss £'000	Total £'000	Financial Liabilities measured at amortised cost £'000	Financial Asset: loans and receivables £'000	Assets and Liabilities at fair value through Profit and Loss £'000	Total £'000
Interest expense	12			12	33			33
Impairment losses		0		0		165		165
<b>Total expense in Surplus or Deficit on the provision of services</b>	<b>12</b>	<b>0</b>	<b>0</b>	<b>12</b>	<b>33</b>	<b>165</b>	<b>0</b>	<b>198</b>
Interest Income		(142)	(87)	(229)		(99)	(156)	(255)
<b>Total income in the Surplus or Deficit on the provision of services</b>	<b>0</b>	<b>(142)</b>	<b>(87)</b>	<b>(229)</b>	<b>0</b>	<b>(99)</b>	<b>(156)</b>	<b>(255)</b>
Gains on revaluation			2	2			(8)	(8)
Losses on revaluation				0				0
<b>Surplus/deficit arising on revaluation of financial assets in Other Comprehensive Income and Expenditure</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>-8</b>	<b>-8</b>
<b>Net gain/loss for the year</b>	<b>12</b>	<b>(142)</b>	<b>(85)</b>	<b>(215)</b>	<b>33</b>	<b>66</b>	<b>(164)</b>	<b>(65)</b>

### Fair Value of Assets and Liabilities

Financial liabilities, financial assets represented by loans and receivables and long-term debtors and creditors are carried in the Balance Sheet at amortised cost. The Council's investments managed through its Fund Manager, are shown at fair value as the investments are actively traded with the intention of making capital gains as well as interest earnings. In determining the fair value of those items shown at amortised cost, their fair value can be assessed by calculating the present value of cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- Estimated interest rates at 31 March 2013 of 1.11% based on the average investment rate the Council achieved during 2012-13 or Public Works Loan Board Rate in the case of notional leases (see note below).
- No early repayment has been recognised.
- Where an instrument will mature in the next 12 months, the carrying amount is assumed to approximate to fair value.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

### Liabilities

This includes trade payables, long-term borrowing and bank overdraft. It has been assessed that the carrying amount in the Balance Sheet is a proxy for the fair value of those liabilities. The Balance Sheet also includes values for the notional leases relating to the equipment and vehicles deployed by our major contractors for the waste collection and street/beach cleansing contract. The interest rate applied to these leases is the relevant Public Works Loan Board rate at 31 March and is a reasonable measure of the fair value of the remaining notional liability.

### Assets

This includes trade receivables (debtors) and as stated above the fair value has been assessed as the billed amount and therefore is the same as the carrying amount in the Balance Sheet before the application of the impairment allowance. With regard to bank deposits, these have been independently assessed and the carrying amount is a reasonable proxy for the fair value of the deposits. The fair value is lower than the carrying amount because provision has been made for the non payment of amounts outstanding to the Authority.

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 13. NATURE & EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

The Authority's activities expose it to a variety of financial risks:

- (i) credit risk - the possibility that other parties might fail to pay amounts due to the Authority.
- (ii) liquidity risk - the possibility that the Authority might not have funds available to meet its commitments to make payments.
- (iii) market risk - the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movement. The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise the potential adverse effects on the resources available to fund services. Risk Management is carried out by the Financial Services Team in accordance with the policies laid out in the annual treasury management strategy which govern the maximum type of investment risk to which the Council can be exposed.

### Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks or financial institutions unless they are rated independently with a minimum score. The minimum score will depend on the type and length of investment as detailed in the Authority's Treasury Management Strategy. Credit limits are set for each institution where deposits are placed.

The following analysis summarises the authority's potential maximum exposure to credit risk, based on a review during 2012-2013 of past experience:

	Amount at 31 March 2013 £'000	Estimated Maximum exposure to default %	Estimated Maximum exposure to default £'000	Amount at 31 March 2012 £'000	Credit Rating Fitch & Moody As at 22nd March 2013	
<b>Deposits with banks and financial institutions Managed by External Fund Managers:</b>					<b>FITCH</b>	<b>MOODY'S</b>
<b>UK</b>						
Barclays Bank	0	0%	Nil	812	A / F1	A2 / P-1
Nationwide	0	0%	Nil	811	A+ / F1	A2 / P-1
HSBC	901	0%	Nil	1,006	AA- / F1+	Aa3 / P-1
United Kingdom Gilts	0	0%	Nil	415	AAA	Aa1
<b>AUSTRALIA</b>						
National Australia Bank	900	0%	Nil	701	AA- / F1+	Aa2 / P-1
Com Bank Australia	0	0%	Nil	100	AA- / F1+	Aa2 / P-1
<b>CANADA</b>						
Bank of Nova Scotia	1,104	0%	Nil	672	AA- / F1+	Aa2 / P-1
<b>SWEDEN</b>						
Svenska Handelsbanken	700	0%	Nil	0	AA- / F1+	Aa3 / P-1
<b>GERMANY</b>						
Deutsche Bank	1,101	0%	Nil	0	A+ / F1+	A2 / P-1
<b>USA (Citibank)</b>						
Cash	28	0%	Nil	18	A / F1	A3 / P-2
<b>FINLAND</b>						
Nordea Group	1,100	0%	Nil	2,301	AA- / F1+	Aa3 / P-1
<b>EUROPEAN COMMUNITY</b>						
European Bank for reconstruction	305	0%	Nil	307		
<b>NETHERLANDS</b>						
Cooperatieve Centrale Raiffeisen Boerenleenbank BA (Previously Rabobank)	282	0%	Nil	2,308	AA / F1+	Aa2 / P-1
ING Bank	1,100	0%	Nil	0	A+ / F1+	A2 / P-1
<b>Total Externally Managed</b>	<b>7,521</b>			<b>9,451</b>		
<b>Managed In-house</b>						
<b>Deposits more than 3 months</b>						
<b>UK</b>						
Bank of Scotland	2,000	0%	Nil	0	A / F1	A2 / P-1
<b>Total In-house Investments</b>	<b>2,000</b>			<b>0</b>		
<b>TOTAL INVESTMENTS</b>	<b>9,521</b>			<b>9,451</b>		
<b>Short-Term Deposits - less than 3 months</b>						
<b>UK</b>						
National Westminster Bank	1,435			4,792	A / F1	A3 / P-2
Barclays Bank	1,502				A / F1	A2 / P-1
<b>TOTAL SHORT-TERM DEPOSITS</b>	<b>2,937</b>			<b>4,792</b>		
<b>Mortgages, loans and debtors excluding prepayments and notional leases</b>	<b>4,025</b>	<b>22.86%</b>	<b>920</b>	<b>3,294</b>		

# NOTES TO THE CORE FINANCIAL STATEMENTS

No credit limits were exceeded during the reporting period and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits. The Council is relying on sovereign Government guarantees and advice from treasury advisors and fund managers. Currently lending is kept at a duration of less than one year. All major investment decisions are taken with regard to the Council's Treasury Management Policies and advice from Treasury experts.

The Authority generally does not allow credit beyond its normal terms of payment of 28 days or in line with statutory requirements for Council Tax and Business Rates. Due to changes in accounting for the collection of Council Tax and Non Domestic Rates to an agency basis, only the net liability to Rother as agent plus it's share of the Council Tax is shown below:

	Government Bodies & Council Tax#	Mortgages	Housing Benefit Overpayments	Receivables and Sundry provisions	2012-2013 TOTAL
	£'000	£'000	£'000	£'000	£'000
2011-12					
£'000					
1,705 Within Due Date	1,019	1	20	1,314	2,354
812 Payment Plan			813	107	920
21 1st reminder 28 to 42 days			5	11	16
6 2nd Reminder42 to 56 days			2	5	7
635 Legal Recovery			545	86	631
<b>3,179 Total</b>	<b>1,019</b>	<b>1</b>	<b>1,385</b>	<b>1,523</b>	<b>3,928</b>

# Included in this total are Rother's proportion of amounts due from council tax. A full aged debtors analysis for both council tax and Non Domestic Rates is shown in Note 5 of The Collection Fund Statement.

Payments received in advance by the Council are excluded from the above figures.

## Liquidity Risk

As the Authority has substantial reserves in place in addition to access to borrowing from the Public Works Loan Board, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

## Market Risk

### Interest Rate Risk

The Authority is exposed to risk in terms of its exposure to interest rate movements on its investments. Changes in interest rates on variable rate investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Fund balance.

In assessing the expected return on investments the Council has established an interest equalisation reserve to manage fluctuations in interest rates so this does not affect its ability to meet its day to day commitments. The average investment rate for the reported year was 1.11%.

## Price Risk

The Authority uses an external fund manager to manage part of its surplus cash holdings (£7.52m as at 31 March 2013). The fund has been determined at fair value meaning that all movements in price will impact on the Comprehensive Income and Expenditure Statement. A shift of 1% in the market value of the fund would therefore have resulted in a gain or loss of £75,205.

## NOTE 14. INVENTORIES

Small stocks of consumable items are held by a number of service providers.

2011-2012		2012-2013
£'000		£'000
<b>16</b>	Stocks of car park tickets, paper, stationery and postage stamps	<b>14</b>

## NOTE 15. DEBTORS

2011-2012	AMOUNTS FALLING DUE WITHIN ONE YEAR:	2012-2013
£'000		£'000
504	Government departments/bodies	796
277	Other local authorities	460
2,183	Other debtors	2,448
213	Local taxpayers	223
2	Mortgage instalments	1
(888)	Impairment allowance	(920)
2,291		3,008
	Payments made in advance by the Council:	
10	Local authorities	4
405	Other entities and individuals	498
415		502
<b>2,706</b>		<b>3,510</b>
2011-2012	The impairment allowance (provision for bad debts) is made up as follows:	2012-2013
£'000		£'000
96	Council taxpayers	106
792	Other debtors	814
<b>888</b>		<b>920</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 16 CASH AND CASH EQUIVALENTS

The balance of Cash and Cash Equivalents is made up of the following elements:

2011-2012 31 March £'000		2012-2013 31 March £'000
3	Cash held by the Authority	3
(1,194)	Bank current accounts	(67)
4,792	Short-term deposits with building societies	2,937
188	Cash in Transit	171
<b>3,789</b>		<b>3,044</b>

## NOTE 17. CREDITORS

2011-2012 £'000	AMOUNTS FALLING DUE WITHIN ONE YEAR:	2012-2013 £'000
1,018	Government departments/bodies	423
168	Other local authorities	403
367	East Sussex Pension Fund	371
	Collection Fund surplus:	
65	East Sussex County Council	161
8	Sussex Police	19
5	East Sussex Fire & Rescue	11
10	Local taxpayers	10
968	Other creditors	1,107
<b>2,609</b>		<b>2,505</b>
	Payments received in advance by the Council	
46	Local authorities	51
49	Government departments/bodies	4
429	Other receipts in advance	381
<b>524</b>		<b>436</b>
<b>3,133</b>		<b>2,941</b>

## NOTE 18. PROVISIONS

2011-2012 £'000		2012-2013 £'000
162	<b>Balance At 1 April</b>	0
0	Provisions made in year - Municipal Mutual Insurance (see Note 34)	36
(162)	Amounts used in year	0
<b>0</b>	<b>Balance at 31 March</b>	<b>36</b>

## NOTE 19. USABLE RESERVES

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

## NOTE 20. UNUSABLE RESERVES

2011-2012 31 March £'000		2012-2013 31 March £'000
1,579	Revaluation Reserve	4,959
34,682	Capital Adjustment Account	32,853
116	Deferred Capital Receipts Reserve	97
(18,022)	Pensions Reserve	(20,790)
29	Collection Fund Adjustment Account	59
(145)	Accumulated Absences Account	(158)
<b>18,239</b>	<b>Total Unusable Reserves</b>	<b>17,020</b>

### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment (and Intangible Assets). The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance within the Capital Adjustment Account.

2011-2012 £'000		2012-2013 £'000
<b>1,788</b>	<b>Balance as at 1 April</b>	<b>1,579</b>
0	Upward revaluation of assets	5,374
(171)	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(1,945)
	Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services	3,429
(38)	Difference between fair value depreciation and historical cost depreciation	(49)
(209)	Amount written off to the Capital Adjustment Account	3,380
<b>1,579</b>	<b>Balance as at 31 March</b>	<b>4,959</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## Capital Adjustment Account

The Capital Adjustment Account absorbs the timing difference arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisation are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 3 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2011-2012 £'000		2012-2013 £'000
<b>32,345</b>	<b>Balance as at 1 April</b>	<b>34,682</b>
	<b>Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:</b>	
(900)	Charges for depreciation and impairment of non-current assets	(973)
0	Revaluation losses on Property, Plant and Equipment	(4,190)
0	Revaluation gains on Property, Plant and Equipment	1,144
(172)	Amortisation of intangible assets	(175)
(1,076)	Revenue Expenditure funded from capital under statute	(847)
(405)	Amounts of non-current assets written off on disposal to the Comprehensive Income and Expenditure Statement	0
(2,553)		(5,041)
209	Adjusting amounts written out of the Revaluation Reserve	48
(2,344)	Net amount written out of the cost of non-current assets consumed in the year	(4,993)
	<b>Capital Financing applied in the year:</b>	
3,672	Use of the Capital Receipts Reserve to finance new capital expenditure	873
1	Capital Expenditure financed from Earmarked Reserves	26
610	Application of grants to capital financing from the Capital Grants Unapplied Account	712
414	Statutory provision for the financing of capital investment charged against the General Fund	357
14	Capital expenditure charged against the General Fund	4
2,367		(3,021)
(30)	Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	1,192
<b>34,682</b>	<b>Balance at 31 March</b>	<b>32,853</b>

## Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2011-2012 £'000		2012-2013 £'000
<b>(13,064)</b>	<b>Balance at 1 April</b>	<b>(18,022)</b>
(4,617)	Actuarial gains or losses on pensions assets and liabilities	(2,900)
(2,007)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(1,425)
1,666	Employer's pensions contributions and direct payments to pensioners payable in the year	1,557
<b>(18,022)</b>	<b>Balance at 31 March</b>	<b>(20,790)</b>

## Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gain recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2011-2012 £'000		2012-2013 £'000
<b>195</b>	<b>Balance at 1 April</b>	<b>116</b>
(79)	Transfer to the Capital Receipts Reserve upon receipt of cash	(19)
<b>116</b>	<b>Balance at 31 March</b>	<b>97</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2011-2012 £'000		2012-2013 £'000
36	<b>Balance at 1 April</b>	29
	Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory arrangements	
(7)		30
<b>29</b>	<b>Balance at 31 March</b>	<b>59</b>

## Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2011-2012 £'000		2012-2013 £'000
(148)	<b>Balance at 1 April</b>	(145)
148	Cancellation of accrual made at the end of the preceding year	145
(145)	Amounts accrued at the end of the current year	(158)
	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	
3		(13)
<b>(145)</b>		<b>(158)</b>

## NOTE 21. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by the Authority's Cabinet on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements. Annex A to the Statement details the reconciliation between the Comprehensive Income and Expenditure Statement and the subjective analysis.

## NOTE 22. ACQUIRED AND DISCONTINUED OPERATIONS

No operations were discontinued during 2012-2013.

## NOTE 23. MEMBERS ALLOWANCES

Allowances and expenses paid to Councillors during the year were:

2011-2012 £'000		2012-2013 £'000
211	Members Allowances	208
25	Conferences, Training and Travelling Expenses	24
<b>236</b>		<b>232</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 24. OFFICERS' REMUNERATION

The Council's Senior Employees' remuneration and expenses was as follows:

2011-2012 £'000		Salary & Allowances £'000	Expenses £'000	Employers' Pension Contribn £'000	Other £'000	2012-2013 £'000
123	Chief Executive	95	0	24	4	123
96	Director	76	2	18	0	96
96	Director	78	0	18	0	96
76	Head of Service	62	0	14	0	76
76	Head of Service	62	0	14	0	76
77	Head of Service	62	0	14	0	76
70	Head of Service	60	0	14	0	74
0	Senior Officer	57	1	13	0	71
68	Head of Service	56	2	13	0	71
68	Head of Service	55	1	13	0	69
67	Head of Service	56	0	13	0	69
67	Head of Service	56	0	13	0	69
65	Head of Service	54	0	13	0	67
<b>949</b>						<b>1,033</b>

The number of employees whose remuneration, excluding employer's pension contributions, was £50,000 or more in bands of £5,000 were:

2011-2012		2012-2013
5	£50,000 - £54,999	1
3	£55,000 - £59,999	5
3	£60,000 - £64,999	4
0	£65,000 - £69,999	0
0	£70,000 - £74,999	0
2	£75,000 - £79,999	2
0	£80,000 - £84,999	0
0	£85,000 - £89,999	0
0	£90,000 - £95,999	0
1	£95,000 - £99,999	1
<b>14</b>		<b>13</b>

During 2012-13 there was one voluntary redundancy payment made to an employee. The total exit costs are not shown in the table below as it would identify the total package that individual received.

Exit Package cost band (including special payments)	No. of compulsory redundancies		No. of other departures agreed		Total no. of exit packages by cost band		Total cost of exit packages in each band	
	2011-12	2012-13	2011-12	2012-13	2011-12	2012-13	2011-12 £	2012-13 £
£0 - £20,000	-	-	3		3		26,383	
£20,001 - £40,000	-	-	2		2		55,852	
£40,001 - £60,000	-	-	2		2		94,372	
£60,001 - £80,000	-	-	0		0		0	
£80,001- £100,000	-	-	1		1		89,033	
£100,000 - £150,000	-	-	0		0		0	
<b>Total</b>	<b>-</b>	<b>-</b>	<b>8</b>	<b>0</b>	<b>8</b>	<b>0</b>	<b>265,640</b>	<b>0</b>

Under IAS19 and FRS17 the strain which arises from early retirements due to redundancies is shown as a curtailment loss in the Comprehensive Income and Expenditure Statement. Curtailments affect the employer's balance sheet position by increasing the value of the defined benefit obligation at the accounting date.

The methodology and assumptions used to determine the curtailment cost are different to those used to determine the strain cash contribution due from employers. The reasons for this are:

- The **curtailment** figure is determined using accounting assumptions at the accounting date (in line with the requirements of the accounting standard). In addition, the methodology used to determine this figure differs slightly from that used to determine the strain contribution.
- The **strain cash contribution** due from the employer is based on the assumptions at the 2010 actuarial valuation and, as mentioned above, the methodology is slightly different than that applied for the curtailment figure.

### Assumptions

As a result of the differences between the assumptions used to determine the curtailment cost and the strain contribution, we expect the curtailment cost at 31 March 2013 to be higher than the total strain contributions. In particular:

- The financial assumptions adopted for accounting purposes as at 31 March 2013 are much stronger than those adopted at the 2010 valuation, for example, the discount rate has fallen considerably and this has only been partially offset by a reduction in the CPI inflation assumption. Taken in isolation, this contributes to the curtailment figure being higher than the strain contribution.
- The accounting assumptions at 31 March 2013 allow for an extension to the salary freeze to 31 March 2015. Taken in isolation, this results in the curtailment loss being higher than the strain contribution, as the saving made from 'giving up' future salary increases is reduced.

### Calculation methodology

The curtailment cost is determined by reference to the period from the member's current age and their retirement age in whole years to retirement. This differs to the approach adopted when setting strain contributions, which recognises the period between early retirement and normal retirement in complete months. For example, if a member retires 2 months prior to normal retirement date, the employer strain contribution due will reflect the cost of retirement two months early, whereas, the curtailment will reflect the cost of retirement 1 year prior to normal retirement date. This is not to say that the methodology applied to determine the curtailment loss is 'incorrect'. The approximations made are suitable for accounting purposes and immaterial in terms of the balance sheet position at the accounting date. However, large relative differences can sometimes arise between curtailment and strain cash figures on a member-by-member basis where the member has retired shortly before normal retirement date (since the use of complete years versus complete months is more significant).



# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 25. EXTERNAL AUDIT COSTS

Fees were paid to BDO LLP as the Council's external auditors and to the Audit Commission for Statutory Inspections carried out as follows:

2011-2012 £'000		2012-2013 £'000
108	Fees payable to PKF (UK) LLP with regard to external audit services carried out by the appointed auditor	63
61	Fees payable to PKF (UK) LLP for the certification of grant claims and returns	52
1	Fees payable to the Audit Commission in respect of statutory inspection	1
<b>170</b>		<b>116</b>

## NOTE 26. GRANT INCOME

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement.

2011-2012 £'000		2012-2013 £'000
	<b>Credited to Services</b>	
4	Youth Arts	0
122	Leader Plus	120
34	DCLG - Land Charges Personal Fee revocation	0
35	ESCC - Better Safer Communities	15
135	DCLG - Ndr Cost of Collection	135
60	DCLG - Local Services Support Grant	61
0	DCLG - Town Team Partners Grant	6
0	DCLG - Council Tax Reform	84
46	Homelessness	46
30	DWP Mortgage Rescue	0
2	DWP Atlas Project	0
4	DCLG Small Bus Rate changes admin	0
35,994	DWP (Including Subsidy)	37,534
23	ESCC Kiosk support	3
1	Wealden District Council - Food Safety	0
<b>36,490</b>	<b>Total within Cost of Services</b>	<b>38,004</b>
	<b>Credited to Taxation and Non-Specific Grant Income</b>	
179	Council Tax Freeze Grant	358
385	New Homes Bonus Scheme	610
56	Housing Development Schemes	20
0	DCLG Bus Rate deferred billing	3
642	Disabled Facility Grant	710
1,188	Revenue Support Grant	86
0	Community Rights to Challenge New Burdens Grant	13
3,846	National Non-Domestic Rates redistribution	4,244
<b>6,296</b>	<b>Total within Taxation &amp; Non-Specific Grant Income</b>	<b>6,044</b>
<b>42,786</b>	<b>Total within Comprehensive Income &amp; Expenditure Statement</b>	<b>44,048</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 27. RELATED PARTIES

The Council is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

### Central Government

Central Government has significant influence over the general operations of the Council - it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and subsidies and prescribes the terms of many of the transactions that the Council has with other parties (e.g. housing benefits). Grants received from Government are set out in the amounts reported for resource allocation decisions and in Note 26.

### Members

Members of the Council have direct control over the Council's financial and operating policies. During 2012-2013 grants and payments to the value of £970,719, as shown below, were paid to organisations in which 33 Members had an interest. The grants were made with proper consideration of declarations of interest. The relevant Members did not take part in any discussion or decision relating to the grants.

<u>Organisation</u>	<u>£</u>
De La Warr Pavilion Trust	563,559
Romney Marsh Internal Drainage Board	113,808
Rother District Citizens Advice Bureau	83,600
Tourism South East	75,128
Rother Voluntary Action	46,000
The Rye Partnership Ltd	19,121
Hastings Advice & Representation Centre	15,158
Bexhill Museum Association	14,090
Hastings & Rother Mediation Service	7,808
Sussex Wildlife Trust	7,760
South East Employers	7,527
Action in Rural Sussex	7,000
Hastings Furniture Service	2,610
The Battle & District Partnership	2,000
Rye Harbour Nature Reserve	2,000
Battle & District Chamber of Commerce	1,500
Bexhill in Bloom	750
Bexhill Youth Council	500
Bexhill Old Town Preservation Society	500
Bexhill Horticultural Society	300
	<u><b>970,719</b></u>

### Officers

During 2012-2013, Officers with pecuniary interests made appropriate declarations during Committee meetings and took no part of decision making. Interests are recorded in the minutes of the relevant meetings and are available at [www.rother.gov.uk](http://www.rother.gov.uk).

### East Sussex County Council pension fund - see note 33.

The Council made cash payments totalling £1,452,760 during 2012-2013 to East Sussex County Council as the administering body for the East Sussex Local Government pension fund. Note 33 provides further information on the Authority's pension arrangements.

### Members elected to East Sussex County Council

At the date of approving the Accounts there are 5 Members of Rother District Council who are also members of East Sussex County Council listed below:

Cllr K Field  
Cllr C Maynard  
Cllr C Clark  
Cllr A Davies  
Cllr S Earl

Excluding annual precept payments which are shown in the notes to the Collection Fund Statement, cash payments of £137,382 were made to East Sussex County Council and receipts in the sum of £704,185 were received during 2012-2013.

## NOTE 28. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure charged in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

<b>2011-2012</b> <b>£'000</b>		<b>2012-2013</b> <b>£'000</b>	<b>2012-2013</b> <b>£'000</b>
0	<b>Opening Capital Financing Requirement</b>		<b>0</b>
	<b>Capital Expenditure requiring finance</b>		
3,130	- Property, Plant and Equipment	717	
90	- Intangible Assets	25	
1,076	- Revenue expenditure funded from capital under statute	847	<b>1,589</b>
	<b>Less: sources of finance</b>		
3,672	- Capital receipts	847	
570	- Government Grants	712	
40	- Other grants and contributions	0	
14	- Capital expenditure met from Earmarked Reserves	30	<b>1,589</b>
<b>0</b>	<b>Closing Capital Financing Requirement</b>		<b>0</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## CAPITAL EXPENDITURE SUMMARY

2011-2012 £'000		2012-2013 £'000	2012-2013 £'000
	<b>Long-Term Assets:</b>		
	Other Land & Buildings:		
50	Elva Business Centre	0	
37	Museum	0	
			<b>0</b>
	Infrastructure Assets:		
2,687	Bexhill Seafront Improvements		<b>125</b>
202	Vehicles, Plant & Equipment		<b>16</b>
90	Intangible Assets - Software & Systems/Project Evaluation		<b>25</b>
	Community Assets:		
0	Bexhill Cemetery	7	
154	Egerton Park	569	
			<b>576</b>
<b>3,220</b>	<b>Total Long-Term Assets</b>		<b>742</b>
	<b>Revenue Expenditure funded from Capital under Statute</b>		
88	Village Halls and Community Projects	69	
590	Disabled Facilities Grants	732	
9	Housing Aid Grants	0	
300	Pretious Project - Northiam	0	
1	Private Sector Renewal	1	
4	Marley Lane Development	0	
40	Social Housing Grant -Ewhurst	0	
44	Other	45	
<b>4,296</b>	<b>Total Capital Expenditure for year</b>		<b>1,589</b>
	<b>Financed by:</b>		
3,672	Capital Receipts (proceeds of the sale of non-current assets)		<b>847</b>
570	Grant receipts		<b>712</b>
40	Contributions from other bodies		<b>0</b>
13	Revenue Contribution		<b>4</b>
1	Use of Reserves		<b>26</b>
<b>4,296</b>	<b>Total Financing</b>		<b>1,589</b>

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 29. LEASES

### Council as a Lessee

#### Finance Leases

The Council has entered into an arrangement for the provision of refuse collection and street cleansing services which, while not itself a lease, nevertheless contains a right to use assets in the same way as a lease. This arrangement is being treated as a finance lease. The assets acquired under this lease are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

	2011-12 £'000	2012-13 £'000
Vehicles, Plant, Furniture and Equipment	426	84

The Council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the assets acquired by the Council and finance costs that will be payable by the Council in future years while the liability remains outstanding. The minimum lease payments are made up of the following:

	2011-12 £'000	2012-13 £'000
Finance lease liabilities (net present value of minimum lease payments)		
Current	357	159
Non-current	159	0
Finance costs payable in future years	15	0
Minimum lease payments	531	159

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	2011-12 £'000	2012-13 £'000	2011-12 £'000	2012-13 £'000
Not later than one year	369	98	357	159
Later than one year and not later than five years	161	49	159	0
	530	147	516	159

#### Operating Leases

Vehicles and equipment have been acquired through operating leases.

The minimum lease payments due under non-cancellable leases in future years are:

	Minimum Lease Payments	
	2011-12 £'000	2012-13 £'000
Not later than one year	48	76
Later than one year and not later than five years	9	215
	57	291

In addition, under the Grounds Maintenance Contract the Council has use of various assets; vehicles and equipment. The total contract payment to the contractor includes an element for the use of these assets. It is not practicable to separate out the payment reliably. The future minimum contract payments (including the element relating to the use of these assets) are:

	Minimum Contract Payments	
	2011-12 £'000	2012-13 £'000
Not later than one year	# 496	667
Later than one year and not later than five years	0	2,668
Later than five years	0	3,335
	496	6,670

# 2011-12 relates to the previous grounds maintenance contract. The Council tendered a new contract with its partners Hastings Borough Council and Amicus Horizon from 1st November 2012.

#### Council as Lessor:

The Council leases out property, a number of industrial and commercial units, land and other buildings under operating leases.

The future minimum lease payments receivable under non-cancellable leases in future years are:

	Minimum Lease Payments	
	2011-12 £'000	2012-13 £'000
Not later than one year	176	143
Later than one year and not later than five years	561	546
Later than five years	3,172	2,908
	3,909	3,597

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2012-13 £330,000 contingent rents were receivable by the Council (2011-12 £349,000).

# NOTES TO THE CORE FINANCIAL STATEMENTS

## NOTE 30. CAPITAL GRANTS RECEIPTS IN ADVANCE

On the 21 August 2012, the Council entered into an agreement under Section 106 of the Town and Country Planning Act 1990, with regard to a site at Ravenside Retail Park, Bexhill-on-Sea. The agreement resulted in a payment to the Council of £959,000 which was received for the provision and improvement of leisure facilities in Bexhill and the enhancement of shopping facilities in Bexhill town centre. The monies have to be expended within 15 years of the date of the agreement or they will have to be repaid to the property owner plus interest.

## NOTE 31. PRIVATE FINANCE INITIATIVES

The Council has not entered into any arrangements that would be treated as a Private Finance Initiative during 2012-13.

## NOTE 32. IMPAIRMENT LOSSES

There are no known impairment losses as at 28th June 2013.

## NOTE 33. DEFINED BENEFIT PENSION SCHEMES

As part of the terms and conditions of employment of its employees the Council makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme administered by East Sussex County Council - this is a funded defined benefit final salary scheme meaning that the Council and employees pay contributions into the fund, calculated at a level intended to balance the pensions liabilities with investment assets.

The cost of retirement benefits is recognised in the Cost of Services when employees earn them, rather than when the benefits are eventually paid as pensions. However, the charge that the Council is required to make against council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out of the Comprehensive Income and Expenditure Statement after Cost of Services.

The Council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However the charge the Council is required to make against the council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made via the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

### Comprehensive Income and Expenditure Statement

2011-12 £'000		2012-13 £'000
	<u>Cost of Services:</u>	
(1,147)	Current service costs	(1,138)
(847)	Settlements and Curtailments	0
	<u>Financing and Investment Income and Expenditure</u>	
(3,535)	Interest costs	(3,334)
3,522	Expected return on assets in the scheme	3,047
<u>(2,007)</u>	<b>Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services</b>	<u>(1,425)</u>
	<b>Other Post Employment Benefit charged to Comprehensive Income &amp; Expenditure Account</b>	
<u>(4,616)</u>	Actuarial Gains/(losses)	<u>(2,900)</u>
<u>(6,623)</u>	<b>Total Post Employment Benefit Charged to the Comprehensive Income &amp; Expenditure Account</b>	<u>(4,325)</u>

### Movement in Reserves Statement

2,007	Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the Code	1,425
	<b>Actual amount charged against council tax for pensions in the year</b>	
1,666	Employers contributions payable to the scheme	1,557

# NOTES TO THE CORE FINANCIAL STATEMENTS

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Account is £19.7m (£16.8m 2011-12)

## Assets and Liabilities in relation to Post Employment Benefits

Reconciliation of present value of scheme liabilities:

2011-12 £'000		2012-13 £'000
64,585	1 April	70,207
1,147	Current Service Cost	1,138
3,535	Interest Cost	3,334
412	Contributions by scheme participants	390
2,728	Actuarial Losses/(Gains)	7,417
847	Losses/(Gains) on Curtailments	0
(144)	Unfunded Benefits Paid	(133)
(2,903)	Benefits paid	(2,894)
<b>70,207</b>	Closing Defined Benefits obligation	<b>79,459</b>

Reconciliation of fair value of the scheme assets:

2011-12 £'000		2012-13 £'000
51,521	1 April	52,185
3,522	Expected return on Assets	3,047
412	Contributions by scheme participants	390
1,522	Contributions by the Employer	1,424
144	Contributions in respect of unfunded benefits	133
(1,889)	Actuarial gains/(losses)	4,517
(144)	Unfunded benefits paid	(133)
(2,903)	Benefits paid	(2,894)
<b>52,185</b>		<b>58,669</b>
<b>(18,022)</b>	<b>Net Liability at 31 March</b>	<b>(20,790)</b>

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on the gross redemption yields at the Balance Sheet date. Expected returns on equity investments reflect long term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year was £7.6m (£1.6m 2011-12)

## Scheme History

	2008-09 £'000	2009-10 £'000	2010-11 £'000	2011-12 £'000	2012-13 £'000
Present value of liabilities	(52,972)	(79,937)	(64,585)	(70,207)	(79,459)
Fair value of Assets	36,436	48,776	51,521	52,185	58,669
Surplus/(deficit) in the scheme	<b>(16,536)</b>	<b>(31,161)</b>	<b>(13,064)</b>	<b>(18,022)</b>	<b>(20,790)</b>

The liabilities show the underlying commitments that the Authority has in the long-term to pay post employment (retirement) benefits. The total liability of £20.8m has a substantial impact on the net worth of the Authority as recorded in the Balance Sheet. However statutory arrangements for funding the deficit mean that the financial position of the authority remain healthy and the deficit on the pension scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme Actuary.

The total contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2014 is £1,493,000.

## Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Local Government Pension scheme liabilities have been assessed by Hymans Robertson LLP an independent firm of Actuaries on the basis of the following assumptions:

Assumptions as at 31 March	2011-2012	2012-13
<b>Financial Assumptions:</b>		
Price increases - inflation/ Pension Increase Rate	2.5%	2.8%
Salary increases	4.8%	5.1%
Expected return on Assets	5.9%	4.5%
Discount rate	4.8%	4.5%
<b>Breakdown of the expected return on Assets by Category:</b>		
Equities	6.3%	4.5%
Bonds	4.4%	4.5%
Property	4.4%	4.5%
Cash	3.5%	4.5%

# NOTES TO THE CORE FINANCIAL STATEMENTS

## Mortality

Life expectancy is based on the Fund's VitaCurves, projected to calendar year 2033 for non-pensioners and 2017 for pensioners. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	<u>Males</u>	<u>Females</u>
Current Pensioners	21.3 years	23.4 years
Future Pensioners	23.3 years	25.7 years

The appointed Pension Fund Actuary has provided the following historic life expectancy information for current employees and current pensioners:

Year Ended	<b>Prospective Pensioner</b>	<b>Current Pensioner</b>
	year of birth, medium cohort and 1% pa minimum improvements from 2007	year of birth, medium cohort and 1% pa minimum improvements from 2007
31 March 2012		
	year of birth, medium cohort and 1% pa minimum improvements from 2007	year of birth, medium cohort and 1% pa minimum improvements from 2007
31 March 2011		
	year of birth, medium cohort and 1% pa minimum improvements from 2007	year of birth, medium cohort and 1% pa minimum improvements from 2007
31 March 2010		
31 March 2009	calendar year 2033	calendar year 2017
31 March 2008	calendar year 2033	calendar year 2017
31 March 2007	calendar year 2017	calendar year 2004

## Commutation

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre April 2008 service and 75% of the maximum tax-free cash for post April 2008 service.

## Fair Value of Employer Assets

Assets in the County Council Pension Fund are valued at bid value as required under IAS19.

### Assets (Employer)

	2011-2012 Fund Value		2012-13 Fund Value	
	£'000	%	£'000	%
Equities	41,747	80%	46,935	80%
Bonds	4,697	9%	5,280	9%
Property	4,697	9%	4,694	8%
Cash	1,044	2%	1,760	3%
Total	52,185	100%	58,669	100%

## History of experience gains and losses

The actuarial gains/losses identified as movements on the Pension Reserve can be analysed into the following categories at 31 March 2013:

	2008-09 £'000	2009-10 £'000	2010-11 £'000	2011-12 £'000	2012-13 £'000
Experience gains and losses on Assets	(11,014)	10,674	193	(1,889)	4,517
Experience gains and losses on Liabilities	50	(103)	4,011	(1,158)	143
Net Gains and Losses	(10,964)	10,571	4,204	(3,047)	4,660
Scheme Assets	36,436	48,776	51,521	52,185	58,669
Gain/Losses as a % of Scheme Assets	-30.09%	21.67%	8.16%	-5.84%	7.94%

## NOTE 34. CONTINGENT LIABILITIES

### Transfer of housing Stock-Rother Homes

When the Council transferred its housing stock to Rother Homes in May 1998, part of the legal transaction involved the inclusion of certain warranties for a period up to twenty-eight years, for example, in respect of contaminated land. A liability may, therefore, arise at some time within this period. No provision has been made for this.

### Legal Action

The Council's Solicitor has confirmed as of the 28th June 2013, there were no significant legal actions being taken by or against the Council.

### Leader Plus Programme

Grants awarded to the Council under the Leader Plus Programme are conditional and elements may be repayable in certain circumstances such as breach of conditions and sale of assets acquired with grant monies. At 31 March 2009 a total of £2,998,544 had been received from the programme. From January 2009 the Council commenced a new Leader Programme for six years. The liability to repay for up to the end of March 2013 was £404,741. This has not been provided for due to the high uncertainty that any breach will occur.

### Land Searches

On the 27 July 2010 the Ministry of Justice and the Department for Communities and Local Government informed all Councils in England responsible for the provision of Land Searches that charging a fee for a personal search of the local land charges register is incompatible with the Environmental Information Regulations 2004 and the underlying 2003 EU Directive. The Government have revoked the current fee of £22 from 17 August 2010. This change does not preclude Councils from charging for assisted searches. It is possible that claims for reimbursement may be made by customers dating back to January 2005. The Government have indicated that it is acceptable for Councils to consider the cost of administering the reimbursement of fees and should avoid unjustly enriching search agents. As at 28th June 2013, two companies have lodged claims, these are being dealt with through the Local Government Association appointed Solicitors who are acting on all their members behalf. At this stage, the final value of any claims is yet to be agreed and therefore no provision has been made in the accounts.

### Homelessness Deposit Bonds

To support the Council's homelessness prevention strategy the Council acts as guarantor for 1 year for private rented accommodation and as at 31st March 2013, there were 27 tenancies being supported under this scheme. The maximum liability was £36,196

### Municipal Mutual Insurance Limited (MMI)

In 1993 the Council's insurers, MMI, ceased accepting new business. On 13th November 2012 the Directors of MMI triggered the Scheme of Arrangement. The Scheme provides that following the occurrence of a Trigger Event, a levy may be imposed on all those scheme creditors which, since the record date, have been paid an amount or amounts in respect of established scheme liabilities which, together with the amount of Elective Defence costs paid by MMI on its behalf, exceed £50,000 in aggregate. The Scheme Administrator, Ernst & Young LLP have determined that a levy rate of 15% shall be applied to the value of claims paid since 30th September 1993. Provision has been made in the accounts in the sum of £35,890 and there remains a potential liability for a further £203,378.

The trigger event related to the Supreme Court ruling on the 28th March 2012 which said that the insurer who was on risk at the time of an employees exposure to asbestos was liable to pay compensation for the employee's mesothelioma.

## NOTE 35. CONTINGENT ASSETS

The Council has not identified any Contingent Assets as at 28th June 2013.



NOTE 36. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

Service Income and Expenditure 2012-13	Cultural & Related Services £'000	Environmental Services £'000	Planning & Development £'000	Highways £'000	Housing £'000	Corporate & Democratic Core £'000	Central Services £'000	Non Distributed Costs £'000	Cost of Services £'000	Corporate Amounts £'000	Total £'000
Fees, charges & other service income	(211)	(1,423)	(1,428)	(1,237)	(1,341)	(38)	(985)		(6,663)	(401)	(7,064)
Interest & investment income									0	(239)	(239)
Income from council tax									0	(8,283)	(8,283)
Government Grants & Contributions - <i>Note 26</i>		(15)	(126)		(29,156)	(3)	(8,704)		(38,004)	(6,044)	(44,048)
Gain on disposal of non-current assets									0	(130)	(130)
Gain on revaluation of non-current assets	(632)	(280)		(201)			(30)		(1,143)	(2,001)	(3,144)
Pension								(134)	(134)	(3,047)	(3,181)
<b>Total Income</b>	<b>(843)</b>	<b>(1,718)</b>	<b>(1,554)</b>	<b>(1,438)</b>	<b>(30,497)</b>	<b>(41)</b>	<b>(9,719)</b>	<b>(134)</b>	<b>(45,944)</b>	<b>(20,145)</b>	<b>(66,089)</b>
Employee expenses	507	973	2,102	148	1,015	1,393	826	36	7,000		7,000
Other service expenses	2,337	4,601	435	318	509	441	676	155	9,472	36	9,508
Support service recharges	226	411	783	60	392	647	573		3,092	43	3,135
Depreciation, Amortisation & Impairment	173	570		37	56	12	81		929		929
Interest payments									0	12	12
Pensions interest on obligations									0	3,334	3,334
Parish precepts									0	1,061	1,061
Drainage Board levies									0	117	117
Payments to Housing Capital receipts Pool									0	1	1
Loss on revaluation of non-current assets		14		65			4,100		4,179	809	4,988
Revenue expenditure funded from capital under statute	45				733		69		847		847
Benefit payments					29,517		8,133		37,650		37,650
<b>Total Expenditure</b>	<b>3,288</b>	<b>6,569</b>	<b>3,320</b>	<b>628</b>	<b>32,222</b>	<b>2,493</b>	<b>14,458</b>	<b>191</b>	<b>63,169</b>	<b>5,413</b>	<b>68,582</b>
<b>Net Expenditure</b>	<b>2,445</b>	<b>4,851</b>	<b>1,766</b>	<b>(810)</b>	<b>1,725</b>	<b>2,452</b>	<b>4,739</b>	<b>57</b>	<b>17,225</b>	<b>(14,732)</b>	<b>2,493</b>

Service Income and  
Expenditure 2011-12

Fees, charges & other service income	(197)	(1,448)	(959)	(1,221)	(1,502)	(16)	(905)	(9)	(6,257)	(448)	(6,705)
Interest & investment income									0	(271)	(271)
Income from council tax									0	(8,215)	(8,215)
Government Grants & Contributions - <i>Note 26</i>	(4)	(36)	(122)		(27,746)	(23)	(8,559)		(36,490)	(6,296)	(42,786)
Gain on disposal of non-current assets									0	(485)	(485)
Gain on revaluation of non-current assets									0	(44)	(44)
Pension								(128)	(128)	(3,522)	(3,650)
<b>Total Income</b>	<b>(201)</b>	<b>(1,484)</b>	<b>(1,081)</b>	<b>(1,221)</b>	<b>(29,248)</b>	<b>(39)</b>	<b>(9,464)</b>	<b>(137)</b>	<b>(42,875)</b>	<b>(19,281)</b>	<b>(62,156)</b>
Employee expenses	748	1,171	2,078	149	951	1,360	901	848	8,206		8,206
Other Service expenses	2,437	4,189	358	368	522	591	642	128	9,235	90	9,325
Support service recharges	231	401	813	56	433	952	505		3,391	30	3,421
Depreciation, Amortisation & Impairment	107	596		49	56	12	76		896		896
Interest payments									0	33	33
Pensions interest on obligations									0	3,535	3,535
Parish Precepts									0	1,028	1,028
Drainage Board levies									0	115	115
Payments to Housing Capital receipts Pool									0	1	1
Loss on revaluation of non-current assets									0	162	162
Writing out of non-current assets									0	316	316
Revenue expenditure funded from capital under statute	344		3		640		88		1,075		1,075
Benefit payments					28,235		8,176		36,411		36,411
<b>Total Expenditure</b>	<b>3,867</b>	<b>6,357</b>	<b>3,252</b>	<b>622</b>	<b>30,837</b>	<b>2,915</b>	<b>10,388</b>	<b>976</b>	<b>59,214</b>	<b>5,310</b>	<b>64,524</b>
<b>Net Expenditure</b>	<b>3,666</b>	<b>4,873</b>	<b>2,171</b>	<b>(599)</b>	<b>1,589</b>	<b>2,876</b>	<b>924</b>	<b>839</b>	<b>16,339</b>	<b>(13,971)</b>	<b>2,368</b>

# COLLECTION FUND STATEMENT

2011-2012 £'000		2012-2013 £'000
<b>INCOME</b>		
54,248	Income from Council Taxpayers	54,589
	Transfers from General Fund re Council Tax	
8,150	- Council Tax Benefit awarded	8,103
(1)	- Transitional Relief	(1)
<b>62,397</b>	Total from Council Tax	<b>62,691</b>
15,675	Income collectable from Business Ratepayers - <i>Note 2</i>	16,229
<b>78,072</b>		<b>78,920</b>
<b>EXPENDITURE</b>		
45,197	East Sussex County Council Precept on Collection Fund - <i>Note 3</i>	45,276
5,401	Sussex Police Authority Precept on Collection Fund - <i>Note 3</i>	5,411
3,194	East Sussex Fire Authority - <i>Note 3</i>	3,200
8,180	Rother District Council Demand on Collection Fund - <i>Note 3</i>	8,223
	Business Rate - <i>Note 2</i>	
15,540	- Payment to National Pool	16,094
135	- Cost of Collection	135
	Sums payable to Preceptors re previous year's Collection Fund surplus	
232	- East Sussex County Council	168
28	- Sussex Police Authority	20
16	- East Sussex Fire Authority	12
42	- Rother District Council	30
	Bad & Doubtful Debts	
39	- Write offs of uncollectable Council Tax	64
120	- Provision for uncollectable Council Tax - addition to the sum required	67
<b>78,124</b>		<b>78,700</b>
<b>52</b>	Movement on Fund Balance - (surplus) / deficit	<b>(220)</b>
<b>FUND BALANCE - <i>Note 4</i></b>		
(275)	Balance brought forward	(223)
52	(Surplus) / deficit for year	(220)
<b>(223)</b>	Balance carried forward	<b>(443)</b>

# COLLECTION FUND STATEMENT

## NOTE 1. GENERAL

These accounts represent the transactions of the Collection Fund (accounting separately for income relating to council tax, non-domestic rates and residual community charge) which is a statutory fund separate from the main accounts of the Council, although it is consolidated with the other accounts to form the Consolidated Balance Sheet. The account has been prepared on the accruals basis. The costs of administering collection are accounted for in the General Fund.

## NOTE 2. INCOME FROM BUSINESS RATES (NNDR)

Under the arrangements for uniform business rates, the Council collects non-domestic rates for its area which are based on local rateable values multiplied by a uniform rate. The total amount, less certain reliefs and other deductions, is paid to a central pool (the NNDR Pool) managed by Central Government, which in turn pays back to authorities their share of the pool based on a standard amount per head of the local adult population. Under these arrangements the amounts included in these accounts can be analysed as follows:

2011-2012 £'000		2012-2013 £'000
15,791	Non-Domestic rates billed at uniform business rate of 45.8p (2011-2012:43.3p)	16,473
(116)	Adjustments to charges, voids, reliefs and other non-collectable sums	(244)
<b>15,675</b>	Amount Collectable	<b>16,229</b>
(135)	Less allowance for the Cost of Collection	(135)
<b>15,540</b>	Net contribution to National Pool	<b>16,094</b>
£3,846	Redistribution from National Pool - credited to General Fund	£4,423
£46,996	Rateable Value of Business Premises at 31 March	£46,870

## NOTE 3. COUNCIL TAX BASE

Band & Value	Number of Properties	Relationship to Band D	Annual Amount
Band A - up to £40,000	3,682	6/9	£1,059.31
Band B - over £40,000 up to £52,000	5,799	7/9	£1,235.86
Band C - over £52,000 up to £68,000	8,321	8/9	£1,412.41
Band D - over £68,000 up to £88,000	7,806	1	£1,588.96
Band E - over £88,000 up to £120,000	6,349	11/9	£1,942.06
Band F - over £120,000 up to £160,000	3,386	13/9	£2,295.16
Band G - over £160,000 up to £320,000	2,305	15/9	£2,648.27
Band H - over £320,000	212	18/9	£3,177.92
	<b>37,860</b>		

Council Tax Base and amount originally expected for 2012-2013:

East Sussex County Council share	£45,276,383
Sussex Police Authority share	£5,410,651
East Sussex Fire Authority share	£3,199,797
Rother District Council share	£8,223,289
	<b>£62,110,120</b>

# COLLECTION FUND STATEMENT

## NOTE 4. COUNCIL TAX SURPLUSES & DEFICITS

The surplus of £443,000 in respect of council tax is distributed between Rother District Council, East Sussex County Council, East Sussex Fire Authority and Sussex Police Authority in future years in accordance with Fund Regulations and a prescribed timetable.

## NOTE 5. ANALYSIS OF AGED DEBT

<b>Total 2011-2012 £'000</b>	<b>Local Taxpayer</b>	<b>Within due date £'000</b>	<b>1st Reminder 12 days £'000</b>	<b>Final Notice 19 days £'000</b>	<b>Recovery Action £'000</b>	<b>Total 2012-2013 £'000</b>
1,605	Council Tax	224	243	49	1,142	1,658
473	Non Domestic Rates	211	8	84	333	636
<b>2,078</b>	<b>Total</b>	<b>435</b>	<b>251</b>	<b>133</b>	<b>1,475</b>	<b>2,294</b>

# GLOSSARY

## ACCRUALS

The concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

## ACTUARIAL GAINS & LOSSES

For a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses), or the actuarial assumptions have changed.

## AMORTISATION

The practice of reducing the value of assets to reflect their reduced worth over time.

## BUDGET

The Council's policy expressed in financial terms for a specified period.

## CAPITAL EXPENDITURE

Expenditure on the provision and improvements of lasting assets such as land, buildings, vehicles and equipment. Also referred to as Capital Works.

## CAPITAL RECEIPTS

The proceeds from the sale of fixed assets.

## CODE OF PRACTICE ON LOCAL GOVERNMENT ACCOUNTING

Standards issued by the accountancy bodies to prescribe approved accounting methods.

## COMMUNITY ASSETS

Assets that the Council intends to hold in perpetuity, that have no determinable useful life, and that have restrictions on their disposal. Examples are parks and historic buildings.

## CONTINGENCY

A condition which exists at the Balance Sheet date and where the outcome will be confirmed only on the occurrence or non-occurrence of one or more uncertain future events.

## CREDITORS

Amounts owed by the Council but not paid at the date of the balance sheet.

## DEBTORS

Amounts owed to the Council but unpaid at the date of the balance sheet.

## DEPRECIATION

The measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, passing of time or obsolescence through technological or other changes.

## EXCEPTIONAL ITEMS

Material items which derive from events or transactions that fall within the ordinary activities of the Council and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

## EXTRAORDINARY ITEMS

Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside the Council's normal activities and which are not expected to recur.

## FINANCIAL INSTRUMENTS

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. In simple terms it covers both financial assets and financial liabilities such as trade debtors and trade creditors, and derivatives and embedded derivatives.

## GENERAL FUND

The main revenue account of the Council which contains the revenue income and expenditure of all services provided.

## GOVERNMENT GRANTS

Central Government contributions towards local authority expenditure: examples: Revenue Support grant, Housing subsidy and Housing & Council Tax Benefit subsidy & grants.

## INFRASTRUCTURE ASSETS

Long-Term Assets that are inalienable, expenditure on which is recoverable only by continued use of the asset created. An example is the sea wall and promenade.

## NATIONAL BUSINESS RATE POOL

Business rate payments go into a central pool managed by the Department for Communities & Local Government. Each charging authority receives from that pool a sum proportioned to the number of Council Taxpayers in its area.

## PRECEPT

The amount of money the County Council, Sussex Police and the Fire Authority have instructed the Council to collect and pay out of council tax receipts held in the Collection Fund.

## PROVISIONS

Sums set aside for any liabilities or losses which are likely to be incurred, but uncertain as to the dates on which they will arise.

## PROPERTY, PLANT & EQUIPMENT (PPE)

Tangible assets that yield up benefit to the Authority over more than one accounting period, e.g. Land and Buildings.

## PUBLIC WORKS LOAN BOARD (PWLb)

A Government financed body which provides a source of long-term borrowing for local authorities.

## RESERVES

Internal reserves set aside to finance future expenditure for purposes falling outside the definition of provisions.

## REVENUE EXPENDITURE

Day to day expenditure on the running of services. It includes staff costs, utility charges, rent and business rates, IT and communications and office expenses.

## REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE

Expenditure which may properly be deferred, but which does not result in, or remain matched with, tangible assets. An example is improvement grants.

## REVENUE SUPPORT GRANT

A Government grant distributed to local authorities to augment income raised by the council tax. It is centrally determined on a needs basis.

## SURPLUS ASSETS

Long-Term Assets that are actively marketed for sale.

RV/MM  
Councillor Martin Mooney and Robin Vennard

25 September 2013

BDO LLP  
55 Baker Street  
London  
W1E 7EU

Dear Sirs

### **Financial statements of Rother District Council for the period ended 31 March 2013**

This representation letter is provided in connection with your audit of the financial statements of Rother District Council for the year ended 31 March 2013 for the purpose of expressing an opinion as to whether the financial statements give a true and fair view, have been properly prepared in accordance with the relevant financial reporting framework and have been prepared in accordance with the requirements of applicable law.

We confirm to the best of our knowledge and belief, and having made appropriate enquiries of directors and officers of the Council, the following representations given to you in connection with your audit of the Council's financial statements:

### **FINANCIAL STATEMENTS**

#### **Responsibility for financial statements**

I acknowledge as the Chief Finance Officer and s151 Officer my responsibilities for the Statement of Accounts, which include the financial statements, and for ensuring that these are prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom and have been prepared in accordance with the requirements of applicable law.

#### **Significant assumptions**

We confirm that the significant assumptions used in making accounting estimates, including those measured at fair value, are reasonable.

##### Pension fund assumptions

I confirm that the actuarial assumptions underlying the valuation of the Local Government Pension Scheme (LGPS) scheme liabilities, as applied by the scheme actuary, are reasonable and consistent with my knowledge of the business. These assumptions include:

- |  |      |
|--|------|
| • Rate of inflation  | 2.8% |
| • Rate of increase in salaries                                       | 5.1% |
| • Rate of increase in pensions                                       | 2.8% |
| • Rate for discounting scheme liabilities                            | 4.5% |
| • Take up option to convert the annual pension into retirement grant | 50%  |

I also confirm that the actuary has applied up-to-date mortality tables for life expectancy of scheme members in calculating scheme liabilities.

#### Pension fund investments fair values

Where required, the value at which assets and liabilities are recorded in the pension fund net assets statement is, in my opinion, the market value. I am responsible for the reasonableness of any significant assumptions underlying the valuation. Unquoted, private equity and infrastructure investments held by fund managers within funds are valued at fair value by the fund managers. Where there is no active market where prices can be readily observed for these funds, I am satisfied that appropriate assumptions have been applied by the fund managers when valuing the share of the fund held by the pension fund.

#### Carrying value of land and buildings

I am satisfied that the carrying value of land and buildings is materially consistent with the fair value at 31 March 2013, and that no adjustment is required to those assets that were revalued as part of the five-year rolling programme in previous years.

#### Fair value measurements and disclosures

I confirm that the significant assumptions used in making accounting estimates, including those measured at fair value, are reasonable. Specifically, the judgements in assessing the fair value of the outstanding loans to the Public Works Loans Board (PWLB) are reasonable and in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

### **Accounting policies**

I confirm that the selection and application of the accounting policies used in the preparation of the financial statements are appropriate.

### **Plans or intentions**

I confirm that the Council has no plans or intentions that may materially alter the carrying value and, where relevant, the fair value measurements or classification of assets and liabilities reflected in the financial statements.

### **Litigation and claims**

I have disclosed to you all known actual or possible litigation and claims, the effects of which should be considered when preparing the financial statements and these have been accounted for and disclosed in accordance with the applicable financial reporting framework.

### **Related parties**

I confirm that related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of the applicable financial reporting framework.

### **Subsequent events**

All events occurring subsequent to the date of the financial statements for which the applicable financial reporting framework requires adjustment or disclosure have been adjusted or disclosed.

### **Uncorrected misstatements**

You have brought to my attention potential misstatements in the financial statements as listed in the appendix to this letter. I do not wish to amend the financial statements to reflect



any of these items as I believe that they are immaterial both individually and in aggregate to the view given by the financial statements as a whole. A list of these items is attached as an appendix to this letter.

### **Going concern**

I confirm that we are satisfied that it is appropriate for the financial statements to have been drawn up on the going concern basis. In reaching this conclusion I have taken into account all relevant matters of which I am aware and have considered a future period of at least one year from the date on which the financial statements will be approved.

### **INFORMATION PROVIDED**

#### **Completeness of information**

All the accounting records have been made available to you for the purpose of your audit. I have provided you with all other information requested and given unrestricted access to persons within the Council from whom you determined it necessary to obtain audit evidence. All other records and related information, including minutes of all management and Committee meetings held during the year and up to the date of this letter have been made available to you.

All transactions undertaken by the Council have been recorded in the accounting records and are reflected in the financial statements.

There is no relevant audit information needed by you in connection with preparing your audit report of which you are unaware.

#### **Internal Control**

I acknowledge my responsibility for the design, implementation and maintenance of internal control to prevent and detect fraud.

I have communicated to you all significant deficiencies in internal control of which I am aware.

#### **Fraud**

I have disclosed to you the results of my assessment of the risk that the financial statements could be materially misstated as a result of fraud.

I have disclosed to you my knowledge of fraud or suspected fraud affecting the Council involving management, employees who have significant roles in internal control or others where the fraud could have a material effect on the financial statements

I have disclosed to you my knowledge of any allegations of fraud, or suspected fraud affecting the financial statements communicated to me by employees, former employees, analysts, regulators or others.

#### **Compliance with laws and regulations**

I am not aware of any actual or possible instances of non-compliance with laws and regulations whose effects should be considered when preparing the financial statements of the Council.

The Council has complied with all aspects of contractual agreements that could have a material effect on the financial statements in the event of non-compliance.

#### **Related parties**

I confirm that I have disclosed to you the identity of the Council's related parties, related party relationships and transactions of which I am aware.

### **Liabilities, contingent liabilities or guarantees**

There are no liabilities, contingencies or guarantees to third parties other than those disclosed in the financial statements.

### **Title to assets**

The Council has satisfactory title to all assets and there are no liens or encumbrances on the assets except for those disclosed in the financial statements.

### **Contractual agreements**

The Council has complied with all aspects of contractual agreements that could have a material effect on the financial statements in the event of non-compliance.

Yours faithfully

**Robin Vennard**  
**Finance & Welfare Service Manager**

### **Representations of the Council**

We confirm to the best of our knowledge and belief, and having made appropriate enquiries of other officers and members of the Council, the following representations given to you in connection with your audit of the Council's financial statements.

### **Responsibility for the financial statements**

We acknowledge our responsibilities to make arrangements for the proper administration of the Council's financial affairs and to approve the Statement of Accounts, which include the financial statements. The Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which include the financial statements, in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom.

### **Uncorrected misstatements**

We have considered the uncorrected misstatements in the financial statements as listed in Appendix 1 to this letter together with the explanations provided by the Director of Finance / Chief Finance Officer for not correcting these misstatements, and we consider them to be immaterial to the view given by the financial statements.

### **Annual Governance Statement**

We confirm that the Council has conducted a review during the year of the effectiveness of its system of internal control. We are satisfied that the Annual Governance Statement appropriately reflects the circumstances of the Council and includes an outline of the actions taken, or proposed, to deal with significant internal control issues.

Yours faithfully

**Councillor M Mooney**  
**Resources Overview and Scrutiny Committee Chair**

For and on behalf of the Resources Overview and Scrutiny Committee, Rother District Council

## **INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF ROTHER DISTRICT COUNCIL**

### **Issue of audit opinion on the financial statements**

In our audit report for the year ended 31 March 2013 issued on 30 September 2013, we reported that, in our opinion, the financial statements:

- gave a true and fair view of the financial position of Rother District Council as at 31 March 2013 and of its expenditure and income for the year then ended; and
- had been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

### **Issue of value for money conclusion**

In our audit report for the year ended 31 March 2013 issued on 30 September 2013 we reported that, in our opinion, in all significant respects, Rother District Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

### **Certificate**

In our report dated 30 September 2013, we explained that we could not formally conclude the audit on that date until we had completed the work necessary to issue our assurance statement in respect of the authority's' Whole of Government Accounts consolidation pack. We have now completed this work. No other matters have come to our attention since that date that would have a material impact on the financial statements on which we gave an unqualified opinion and value for money conclusion.

We certify that we have completed the audit of the accounts of Rother District Council in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

**BDO LLP**

**ROBERT GRANT**

For and on behalf of BDO LLP, Appointed Auditor

London, UK

2 October 2013